

DISTRICT OF COLUMBIA APPROPRIATIONS BILL, 1996

OCTOBER 26, 1995.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. WALSH, from the Committee on Appropriations,
submitted the following

REPORT

together with

DISSENTING VIEWS

[To accompany H.R. 2546]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending September 30, 1996, and for other purposes.

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

FEDERAL FUNDS

Budget estimates for Federal funds considered by the Committee where submitted in the Budget of the United States for 1996 (House Document No. 104-4) and totaled \$712,070,000. Included in the request is a Federal payment of \$660,000,000 and \$52,070,000 for a Federal contribution to the city's police, fire, teachers and judges retirement funds.

The Committee recommends \$712,000,000 in Federal funds for fiscal year 1996, including a Federal payment of \$660,000,000 which is the same amount that is authorized by Public Law 103-373, approved October 19, 1994 and \$52,000,000 for the Federal contribution to the city's three retirement funds. The reduction of \$70,000 is necessary to comply with the Committee's 602(b) allocation of budget authority and outlays for fiscal year 1996.

DISTRICT OF COLUMBIA FUNDS

A total of \$5,284,417,000, consisting of \$5,213,023,000 in operating expenses and \$71,394,000 in capital outlay funds, was the original request from the District of Columbia for fiscal year 1996 which was received by the Congress on June 29, 1995 and printed as House Document No. 104-89. After the District of Columbia Financial Responsibility and Management Assistance Authority made their recommendations a revised budget of \$5,250,386,000, consisting of \$5,148,347,000 in operating expenses and \$102,039,000 in

capital outlay funds, was received on August 8, 1995. Subsequently, on August 15, 1995, the Financial Authority recommended \$5,015,707,000 in operating expenses (details added to \$5,015,694,000), but made no recommendation regarding capital outlay funds.

The Committee recommends adoption of the Authority's recommended detailed operating budget of \$5,015,694,000 and the District's revised capital outlay budget of \$102,039,000. The Committee further recommends a general reduction of \$148,411,000 in operating expenses to be allocated by the Mayor in accordance with the direction of the D.C. Financial Responsibility and Management Assistance Authority, pursuant to section 208 of the District of Columbia Financial Responsibility and Management Assistance Act of 1995 (Public Law 104-8, approved April 17, 1995). The Committee notes that a reduction of \$150,000,000 was approved by the House on July 13, 1994, during consideration of the District's fiscal year 1995 appropriations Act.

The total net budget recommended by the Committee is \$4,969,322,000 consisting of \$5,015,694,000 in operating expenses and \$102,039,000 in capital outlay funds less a general reduction of \$148,411,000 in operating expenses which results in a net appropriation of \$4,867,283,000 in operating expenses. The recommended budget for fiscal year 1996 is \$99,930,635 below the budget appropriated for fiscal year 1995. The reduction of \$99,930,635 consists of \$84,377,000 in operating expenses and \$15,553,635 in capital outlay funds.

To avoid any misunderstanding, the Committee has included language in section 151 of the general provisions which places a ceiling of \$4,867,283,000 on the total amount of appropriations available to the District of Columbia government for operating expenses during fiscal year 1996.

COMPARATIVE SUMMARY OF BILL

The following table summarizes the amounts recommended in the bill compared with appropriations enacted for fiscal year 1995 and budget estimates presented for fiscal year 1996:

COMPARATIVE SUMMARY OF BILL

	1995 appropria- tion	1996 original re- quest	1996 revised	Authority rec- ommendation	Committee rec- ommendation	Committee compared with—			
						Fiscal year 1995	Fiscal year 1996 original	Fiscal year 1996 revised	Fiscal year 1996 authority
FEDERAL FUNDS									
Federal payment to the District of Columbia	660,000,000	660,000,000	660,000,000	660,000,000	660,000,000	0	0	0	0
Federal contribution to retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	52,000,000	(70,000)	(70,000)	(70,000)	(70,000)
Total, Federal funds to the District of Columbia	712,070,000	712,070,000	712,070,000	712,070,000	712,000,000	(70,000)	(70,000)	(70,000)	(70,000)
DISTRICT OF COLUMBIA FUNDS									
Operating expenses: General fund	3,254,904,000	3,389,364,000	3,389,270,000	3,423,300,000	3,423,300,000	168,396,000	33,936,000	34,030,000	0
Enterprise funds:									
Water and sewer	265,653,000	238,676,000	238,676,000	188,221,000	188,221,000	(77,432,000)	(50,455,000)	(50,455,000)	0
Lottery and charitable games	8,318,000	8,142,000	8,142,000	8,099,000	8,099,000	(219,000)	(43,000)	(43,000)	0
Cable television	2,353,000	2,019,000	2,019,000	2,137,000	2,137,000	(216,000)	118,000	118,000	0
Financial Authority	0	0	3,500,000	3,500,000	3,500,000	3,500,000	3,500,000	0	0
Total, operating expenses	3,531,228,000	3,638,201,000	3,641,607,000	3,625,257,000	3,625,257,000	94,029,000	(12,944,000)	(16,350,000)	0
Federal grants	777,354,000	923,210,000	866,950,000	866,950,000	866,950,000	89,596,000	(56,260,000)	0	0
Private and other funding	413,280,000	414,196,000	413,038,000	362,158,000	362,158,000	(51,122,000)	(52,038,000)	(50,880,000)	0
Intra-District	229,798,000	237,416,000	226,752,000	161,329,000	161,329,000	(68,469,000)	(76,087,000)	(65,423,000)	0
Grand total, operating expenses	4,951,660,000	5,213,023,000	5,148,347,000	5,015,694,000	5,015,694,000	64,034,000	(197,329,000)	(132,653,000)	0
Personal and Nonpersonal Services Adjust- ment	0	0	0	0	(148,411,000)	(148,411,000)	(148,411,000)	(148,411,000)	(148,411,000)
Net total, operating expenses net	4,951,660,000	5,213,023,000	5,148,347,000	5,015,694,000	4,867,283,000	(84,377,000)	(345,740,000)	(281,064,000)	(148,411,000)
Capital outlay:									
General fund	5,600,000	(53,455,000)	(22,810,000)	(22,810,000)	(22,810,000)	(28,410,000)	30,645,000	0	0
Water and sewer	(21,365)	0	0	0	0	21,365	0	0	0
Total, Capital outlay	5,578,635	(53,455,000)	(22,810,000)	(22,810,000)	(22,810,000)	(28,388,635)	30,645,000	0	0
Federal grants and other	112,014,000	124,849,000	124,849,000	124,849,000	124,849,000	12,835,000	0	0	0

Grand total, Capital outlay	117,592,635	71,394,000	102,039,000	102,039,000	102,039,000	102,039,000	(15,553,635)	30,645,000	0	0
Grand total	5,069,252,635	5,284,417,000	5,250,386,000	5,117,733,000	4,969,322,000	(99,930,635)	(315,095,000)	(281,064,000)	(148,411,000)	

GENERAL STATEMENT

The Committee concurs with the statements made by the Rivlin Commission in its December 1994 report:

The high cost of the District's government is the logical outcome of a long series of events and decisions. Although steps have been taken to reverse the process, they haven't been enough.

Despite the clear need for additional cost-cutting, the government still provides more services than it can afford.

Unimplemented Rivlin Commission recommendations could save the District an estimated \$400 million in operating costs per year * * * (and that) other opportunities could add millions in savings.

The Rivlin report expressed very well the reasoning for Congress' involvement in the District's financial affairs and the effect on Home Rule. It talked about the mandatory \$140 million cut to the 1995 budget as "the most sweeping Federal involvement in local affairs since Home Rule began and a reflection of members' profound doubts about the District's ability to manage itself."

The report goes on to say that "the District's predicament has been studied by group after group, only to come to the same conclusions. We add our voice to the choir, in the hope that all these voices joined together can effect changes no group has been able to do on its own." And "our conclusion is that addressing the expenditure side of the ledger must be the first step in revitalizing the District. Mismanagement cannot and will not be excused: in light of limited resources and Congressional scrutiny, the District must first demonstrate that it can operate efficiently and effectively * * *"

The budget recommended in this bill by the Committee is designed to start the District on a road toward revitalization in the immediate future.

ESTABLISHMENT OF FINANCIAL AUTHORITY

The District of Columbia Financial Responsibility and Management Assistance Authority was established by Public Law 104-8, and signed by the President on April 17, 1995. Its purpose is to ensure, among other things, the long-term financial, fiscal and economic vitality and operational efficiency of the District of Columbia. The Committee urges the Authority to instill a sense of urgency, discipline, planning and implementation practices within the District government as soon as possible so that results are forthcoming in a relatively short period of time. The Authority has been legislated powers beyond those of other "control boards" and the Committee expects the Authority to use those powers if necessary to bring about reform in the District government so that services are improved and accountability and integrity are present to eliminate "profound doubts about the District's ability to manage itself."

One of the Authority's duties is to recommend changes to the District's annual financial plan and budget. Accordingly, the Authority transmitted to Congress and the President on August 15, 1995 a recommended operating budget for the District of Columbia

government for fiscal year 1996 of \$5,015,694,000 and 35,771 full-time equivalent (FTE) positions. The Committee accepts the recommendation of the Authority and recommends an additional reduction of \$148,411,000. The Committee's additional reduction is based on analysis which included extensive review and research of documents as well as discussions with numerous individuals from inside and outside the District government, and included:

- a. Testimony before the Subcommittee.
- b. Reports from the:
 - City Auditor;
 - General Accounting Office;
 - Congressional Research Service;
 - Rivlin Commission;
 - Mayor's transition team;
 - Internal D.C. departments.
- c. Personal discussions with city officials and personnel.
- d. Council recommendations, meetings and proposed legislation.
- e. Groups petitioning Congress, such as:
 - Committee on Public Education (COPE), and
 - Parents United for Public Schools.

Based on the above research and analysis the Committee believes that an operating budget of \$4,867,283,000 for the District government is sufficient to provide the services needed for the well being of all those who will live, work or visit in the District of Columbia during fiscal year 1996.

COMMITTEE CONCERNS REFERRED TO AUTHORITY

The Committee requests the Authority to review the following issues that were brought to the Committee's attention during preparation of the District's fiscal year 1996 appropriations bill and to resolve them at the local level by working with the Mayor and City Council. The Committee further requests that a report on these issues showing the disposition of those that have been resolved and providing recommendations to resolve the others, be submitted on March 1, 1996, with the financial plan and supplemental budget request for fiscal year 1996.

1. The timely disbursement of Ryan White and other Federal grant funds and vendor payments.
2. The establishment of a highway transportation fund for the purpose of escrowing motor vehicle fuel taxes to comply with the provisions of Public Law 104-21, approved August 4, 1995, which waived the District's local match for \$160,000,000 in Federal highway funds.
3. The economic impact of rent control and the feasibility of decontrolling units as they become vacant.
4. The issue of whether unemployment benefits should be paid to seasonal workers for their customary vacation period.
5. The effect of the Displaced Workers Protection Act on the District government and the feasibility of repealing the Act.
6. Reducing the amounts paid to members of the Board of Education and reducing the Board's staff and other expenses.
7. Reducing the amounts paid to members of the Retirement Board and strengthening the qualifications for appointed members.

8. Reviewing the District's health care system and Medicaid program. The Rivlin Commission stated that the District's Medicaid benefits * * * are exceeded by only five states. In addition, estimates are that almost one third of the District's expenditures are medically related.

9. Reviewing writeoffs and waivers of District taxes and other revenues.

10. Reviewing uncollected water bills which totaled \$33.3 million as of July 29, 1994.

11. Reviewing the District's bond restructuring program especially in light of the proposal earlier this year that District officials stated would have increased interest payments over the life of the debt by \$198,000,000 which would have come out of operating revenues in future years, thus reducing the amount of revenues available to pay current operating expenses in those years. It would seem prudent and fiscally responsible that any debt restructuring result in a reduction in the cost of total debt service after accounting for issuance costs.

12. Eliminating the twice-a-year cost of living increase for police, fire, and teachers that was eliminated for Federal retirees in 1982 and link their annual increases to the Federal system. Also consider a new retirement program for new hires that does not create an unfunded liability.

13. Repealing the Clean Air Compliance Fee Act of 1994.

14. Strengthening the District's financial structure so that those responsible for overspending can be held accountable.

15. The propriety and fiscal impact of allowing elected officials to represent third parties in actions against the District government.

16. Reviewing employee work rules to determine whether they are overly generous at the expense of taxpayers.

17. Reducing police overtime for court appearances through night papering or other means.

18. Reviewing the District government's role and responsibilities in the recent agreement with the suburban governments concerning the operation of the Blue Plains Waste Water Treatment Plant and how the agreement can be implemented to reduce the city's financial liability. In addition, it is the Committee's understanding that \$83 million was withdrawn from the Water and Sewer Enterprise Fund during fiscal year 1994 and transferred to other District of Columbia programs. The Committee further understands that the Blue Plains Waste Water Treatment Plant's budget falls within this particular fund. The Committee understands this shifting of funds has resulted in serious safety concerns about the proper maintenance and operation of the Blue Plains facility. Therefore, the Committee requests that the District of Columbia Financial Responsibility and Management Assistance Authority address, in its March 1996 financial report and plan, how the District intends to restore the \$83 million removed from the Water and Sewer Enterprise Fund and the timing of that restoration.

19. Reviewing the District government's plan to privatize the correctional activities at Lorton and close the Lorton prison facility over a five-year period beginning with fiscal year 1996.

20. Recommending amendments to the Authority's enabling legislation (P.L. 104-8) to improve the operational procedures and powers of the Authority.

21. Performing management assessment studies to improve the delivery of services especially in the areas of issuing building permits, trash collection, school and office maintenance, and police, fire and ambulance deployment. Also reviewing services at the Bureau of Motor Vehicle Services, including an expansion in the number of vehicle inspection stations throughout the District with certain stations providing Saturday hours.

22. Reviewing the relationship of escalating operating expenses and declining revenues of the Lottery and Charitable Games Board.

23. Insuring that fleet maintenance is performed properly and timely so that vehicles and equipment for police operations, fire fighters, ambulance service and trash collection are in a state of readiness to provide the services needed by the citizens of the District.

24. Reducing the per capita costs of services provided by the District government. The District's per capita costs for education, safety, trash collection, recycling, aid to families with dependent children, job training, homelessness, and substance abuse appear to be higher than many local jurisdictions and other cities in the nation.

25. Improving the reporting format and content of financial information provided by the District government to the Mayor, Council, Congress, the President, and the general public so that it is understandable and useable by all parties.

26. Restructuring the District government so that state functions are accurately identified and the operation and costs of those functions addressed properly and fairly.

27. Seeking ways to encourage new businesses to locate in the District as well as retain present business operations.

28. Seeking out the best management and operating practices of other cities and introducing them into the District government to improve operations.

TOTAL RESOURCES

Based on recommendations in the bill, a total of \$4,969,322,000 and 35,771 positions will be available to the District government during the next fiscal year. Included in this figure are appropriations from local funds, Federal grants, private and other funds, and intra-District funds. The financing of appropriations from District funds is from the Federal payment and revenues from various local taxes, fees, charges and other collections received by the District government.

A summary of the total resources follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1996

[Amounts in thousands]

	General fund		Federal grants		Private and other		Intra-District		Total resources	
	FTE's	Amount	FTE's	Amount	FTE's	Amount	FTE's	Amount	FTE's	Amount
Governmental direction and support	1,125	\$118,167	5	\$2,464	71	\$4,474	264	\$24,688	1,465	\$149,793
Economic development and regulation	696	66,505	509	38,792	260	17,658	227	16,330	1,692	139,285
Public safety and justice	11,365	930,889	70	8,942	4	5,160	105	9,115	11,544	954,106
Public education system	9,996	670,833	1,227	87,385	234	21,719	213	9,046	11,670	788,983
Human support services	3,650	1,067,516	2,639	726,685	66	46,763	114	4,674	6,469	1,845,638
Public works	1,158	225,673	32	2,682	68	18,342	656	50,629	1,914	297,326
Washington Convention Center payment	0	5,400	0	0	0	0	0	0	0	5,400
Repayment of loans and interest	0	327,787	0	0	0	0	0	0	0	327,787
Repayment of general fund recovery debt	0	38,678	0	0	0	0	0	0	0	38,678
Short-term borrowing	0	9,698	0	0	0	0	0	0	0	9,698
Pay renegotiation and compensation reduction	0	(46,409)	0	0	0	0	0	0	0	(46,409)
Rainy Day Fund	0	4,563	0	0	0	0	0	0	0	4,563
Incentive Buyout Program	0	19,000	0	0	0	0	0	0	0	19,000
Outplacement services	0	1,500	0	0	0	0	0	0	0	1,500
Boards and commissions rescission	0	(500)	0	0	0	0	0	0	0	(500)
Government re-engineering program	0	(16,000)	0	0	0	0	0	0	0	(16,000)
Total, general fund, operating expenses	27,990	3,423,300	4,482	866,950	703	114,116	1,579	114,482	34,754	4,518,848
Enterprise and other funds:										
Water and sewer enterprise fund	924	188,221	0	0	0	433	100	4,744	1,024	193,398
Lottery and charitable games	88	8,099	0	0	0	221,808	0	0	88	229,907
Office of Cable Television	8	2,137	0	0	0	332	0	0	8	2,469
D.C. Retirement Board	0	0	0	0	11	13,417	0	0	11	13,417
D.C. General Hospital	0	0	0	0	0	0	—	(2,487)	(180)	(2,487)
Correctional industries	0	0	0	0	22	3,415	44	6,633	66	10,048
Sport commission	0	0	0	0	0	8,637	0	0	0	8,637
Washington Convention Center	0	0	0	0	0	0	0	37,957	0	37,957
Financial Control Board	0	3,500	0	0	0	0	0	0	0	3,500
Total, enterprise and other funds	1,020	201,957	0	0	33	248,042	(36)	46,847	1,017	496,846
Total, operating expenses	29,010	3,625,257	4,484	866,950	736	362,158	1,543	161,329	35,771	5,015,694

Personal and nonpersonal services adjustment	0	(148,411)	0	0	0	0	0	0	0	0	(148,411)
Net total, operating expenses	0	3,476,846	4,482	866,950	736	362,158	1,543	161,329	35,771	4,867,283	
Capital outlay:											
General fund	0	(22,810)	0	85,372	0	0	0	0	0	62,562	
Water and sewer fund	0	0	0	39,477	0	0	0	0	0	39,477	
Total, capital outlay	0	(22,810)	0	124,849	0	0	0	0	0	102,039	
Grand total	29,010	3,454,036	4,482	991,799	736	362,158	1,543	161,329	35,771	4,969,322	

FEDERAL FUNDS

An estimated \$1,729,912,000 in Federal funds will be available to the District of Columbia government during fiscal year 1996. Included in this total are the Federal payment and the Federal contribution to local pension funds. Other Federal funds will be received by the District from the various Federal grant programs. In addition, Federal reimbursements are received from such programs as medicaid and medicare.

The following table summarizes the various Federal funds estimated to be available to the District government during fiscal year 1996:

<i>Federal Funds</i>	
<i>Item</i>	<i>Amount</i>
Federal payment	\$660,000,000
Federal contribution to police officers, fire fighters, judges and teachers retirement funds	52,000,000
Subtotal, Federal payment	712,000,000
Federal grants	991,799,000
Federal reimbursements (estimated)	26,113,000
Total, Federal funds	1,729,912,000

FEDERAL PAYMENT

The Committee recommends a Federal payment of \$660,000,000 for fiscal year 1996 which is the same level as fiscal year 1995, and represent 24.2 percent of the anticipated general fund revenue local collections for fiscal year 1996.

A table showing the Federal payment and its relationship to general fund local revenue collections for fiscal year 1951 through 1996 follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general fund local collections
1951	\$9,800	\$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	¹ 116,166	388,523	29.9
1971	² 131,000	432,010	30.3
1972	173,654	458,523	37.9

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND REVENUE LOCAL COLLECTIONS—
Continued

[Dollar amounts in thousands]

	Federal payment ap- propriated (general fund)	General revenue local collections	Federal payment as a percentage of general fund local collections
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	276,000	754,447	36.6
1978	276,000	880,699	31.3
1979	³ 250,000	953,697	26.2
1980	276,500	1,082,209	25.5
1981	300,000	1,190,596	25.2
1982	336,600	1,271,727	26.5
1983	⁴ 361,000	1,402,409	25.7
1984	⁵ 386,000	1,522,875	25.3
1985	⁶ 425,000	1,692,804	25.1
1986	412,388	1,862,043	22.1
1987	444,500	2,042,444	21.8
1988	430,500	2,221,290	19.4
1989	430,500	2,419,603	17.8
1990	⁷ 430,500	2,502,883	17.2
1991	⁸ 530,500	2,603,560	20.4
1992	⁹ 630,500	2,665,101	23.7
1993	¹⁰ 624,854	2,808,647	22.2
1994	¹¹ 630,603	2,738,840	23.0
1995	660,000	2,711,059	24.3
1996 request and recommendation	660,000	2,721,737	24.2

¹ Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policemen, firemen, and teachers.

² Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.

³ Excludes one-time special payment of \$9,900,000 for the Federal share of the RFK stadium bond repayment.

⁴ Excludes one-time payment of \$2,342,600 for special crime initiative.

⁵ Excludes one-time special payment of \$31,221,600 for crime initiative, Saint Elizabeths Hospital and education.

⁶ Excludes \$20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and \$9,873,000 for criminal justice initiative.

⁷ Excludes \$15,000,000 special Federal payment for Saint Elizabeths Hospital and \$31,772,000 for Drug Emergency.

⁸ Excludes \$10,000,000 special Federal payment for Saint Elizabeths Hospital, \$26,708,000 for Drug Emergency, \$20,300,000 for new correctional treatment facility, \$1,000,000 for Commission on Budget and Financial Priorities, \$14,080,000 for Board of Education, \$1,141,000 for the Fire Department, \$160,000 for the Superior Court, \$5,000,000 for D.C. General Hospital, and \$3,041,000 for the Department of Human Services.

⁹ Excludes \$75,000 for the Metropolitan Police Department, \$3,205,000 for the Board of Education, \$9,500,000 for D.C. General Hospital, and \$500,000 for the Department of Human Services.

¹⁰ Reflects 24 percent of fiscal year 1991 revenues (two years prior) to budget year. Also, excludes \$5,514,000 for inaugural activities and \$5,561,600 for a trauma care fund.

¹¹ Excludes \$17,327,000 for crime and youth initiative.

DISTRICT OF COLUMBIA

The District estimates it will collect a total of \$2,929,568,000 in local revenues in fiscal year 1996 from various taxes, fees, and charges. These collections are expected to be \$23,087,000 higher than the fiscal year 1995 estimated collections at the time the Congress approved the fiscal year 1995 appropriation bill.

A summary of these revenues comparing fiscal years 1995 and 1996 by source follows:

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

[In thousands of dollars]

	Fiscal year—		Increases/ (decrease)
	1995 revised	1996	
Revenues:			
Local sources:			
Property taxes	787,600	762,600	(25,000)

DISTRICT OF COLUMBIA LOCAL COLLECTIONS—Continued

[In thousands of dollars]

	Fiscal year—		Increases/ (decrease)
	1995 revised	1996	
Sales taxes	554,800	558,400	3,600
Income taxes	812,200	835,500	23,300
Other taxes	287,200	293,355	6,155
Licenses & Permits	49,031	51,448	2,417
Fines & Forfeitures	48,741	48,790	49
Service charges	61,790	69,489	7,699
Miscellaneous	33,697	31,660	(2,037)
Subtotal, local revenues	2,635,059	2,651,242	16,183
Other financing sources:			
Sale of surplus property	5,300	5	(5,295)
Other transfers	400	690	290
Lottery transfer	70,300	69,800	(500)
Total, other financing sources	76,000	70,495	(5,505)
Total, general fund revenues	2,711,059	2,721,737	10,678
Water and sewer enterprise fund	195,422	207,831	12,409
Total	2,906,481	2,929,568	23,087

HISTORY OF FEDERAL PAYMENT

The Committee is including the usual history of the Federal payment and its relationship to the District's appropriated budget going back to fiscal year 1921. Figures for fiscal years 1921 through 1975 reflect general fund appropriations only, while appropriations from 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1996 estimates include operating expenses from the general fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1921	\$21,474,271	\$12,256,178	\$9,218,093	42.93
1922	22,977,411	13,784,648	9,192,763	40.01
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.80
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.46
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	¹ 199,522,707	174,522,707	25,000,000	12.53
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.36
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.15
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.24
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	² 116,166,000	21.96
1971	591,262,769	460,262,769	³ 131,000,000	22.16
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.75
1976	1,042,142,700	793,194,000	248,948,700	23.89
1977	1,130,505,900	854,505,900	276,000,000	24.41
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	⁴ 250,000,000	18.72
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	1,792,104,300	1,431,104,300	⁵ 361,000,000	20.14
1984	1,897,285,000	1,511,285,000	⁶ 386,000,000	20.34
1985	2,076,246,000	1,651,246,000	⁷ 425,000,000	20.47
1986	2,247,906,000	1,835,517,650	412,388,350	18.35
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988	2,701,265,000	2,270,765,000	430,500,000	15.94
1989	2,862,130,000	2,431,630,000	430,500,000	15.04
1990	3,107,833,000	2,677,333,000	⁸ 430,500,000	13.85
1991	3,204,698,000	2,674,198,000	⁹ 530,500,000	16.55
1992	3,301,426,000	2,670,926,000	¹⁰ 630,500,000	19.10
1993	3,286,294,000	2,661,439,600	¹¹ 624,854,400	19.01
1994	3,352,102,000	2,721,499,000	¹² 630,603,000	18.81
1995 Approved	3,254,904,000	2,594,904,000	660,000,000	20.28
1996 Original	3,389,364,000	2,729,364,000	660,000,000	19.47
1996 Revised	3,389,270,000	2,729,270,000	660,000,000	19.47
1996 Board recomm	3,423,300,000	2,762,952,000	660,000,000	19.28
1996 Committee recomm	3,423,300,000	2,762,952,000	660,000,000	19.28

¹Excludes appropriations for capital outlay beginning with fiscal year 1961.²Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policemen, firemen, and teachers.

³Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.

⁴Excludes one-time special payment of \$9,900,000 for the Federal share of the RFK Stadium bond repayment.

⁵Excludes one-time payment of \$2,342,600 for special crime initiative.

⁶Excludes one-time special payment of \$31,221,600 for crime initiative, Saint Elizabeths Hospital and education.

⁷Excludes \$20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and \$9,873,000 for criminal justice initiative.

⁸Excludes \$15,000,000 special Federal payment for Saint Elizabeths Hospital and \$31,772,000 for Drug Emergency.

⁹Excludes \$10,000,000 special Federal payment for Saint Elizabeths Hospital, \$26,798,000 for Drug Emergency, \$20,300,000 for new correctional treatment facility, \$1,000,000 for Commission on Budget and Financial Priorities, \$14,080,000 for Board of Education, \$1,141,000 for the Fire Department, \$160,000 for the Superior Court, \$5,000,000 for D.C. General Hospital, and \$3,041,000 for the Department of Human Services.

¹⁰Excludes \$75,000 for the Metropolitan Police Department, \$3,205,000 for the Board of Education, \$9,500,000 for D.C. General Hospital, and \$500,000 for the Department of Human Services.

¹¹Excludes \$5,514,000 for inaugural activities and \$5,561,600 for a trauma care fund.

¹²Excludes \$17,327,000 for crime and youth initiative.

FEDERAL CONTRIBUTION TO PENSION FUNDS

The Committee recommends a Federal contribution of \$52,000,000 to the Police Officers and Fire Fighters, Teachers and Judges Retirement Funds as authorized by the District of Columbia Retirement Reform Act (Public Law 96-122, approved November 17, 1979). This amount is \$70,000 below the request in order to comply with the Committee's 602(b) allocation of budget authority and outlays for fiscal year 1996, and represents the seventeenth of 25 annual Federal payments which will total \$1.3 billion and will cover a portion of the unfunded liability attributed to former District employees who retired before January 2, 1975 when home rule took effect. The Federal government's contribution will finance 80 percent of the liability for those who took normal service retirement and one-third of the liability for those who retired under disability.

FEDERAL GRANTS

The District of Columbia participates as a State, county and city in the various Federal grant programs. At the time the fiscal year 1996 budget was submitted the city estimated that it would receive a total of \$991,799,000 in Federal grants during the coming fiscal year.

The following table shows the amount of Federal grants the city expects to receive and the office or agency that expects to receive them:

Summary of Federal grant assistance to the District of Columbia

<i>Agency</i>	<i>1996 estimate</i>
Governmental Direction and Support:	
Office of Grants Management and Development	\$2,464,000
Economic Development and Regulation:	
Department of Employment Services	32,261,000
Department of Consumer and Regulatory Affairs	6,444,000
Public Service Commission	87,000
Total, Economic Development and Regulation	38,792,000
Public Safety and Justice:	
Metropolitan Police Department	5,982,000
Pretrial Services Agency	1,204,000
Department of Corrections	930,000
Office of Emergency Preparedness	826,000
Total, Public Safety and Justice	8,942,000
Public Education System:	
Public Schools	75,786,000
University of the District of Columbia	10,611,000
Public Library	446,000

<i>Agency</i>	<i>1996 estimate</i>
Commission on the Arts and Humanities	542,000
Total, Public Education System	87,385,000
Human Support Services:	
Department of Human Services	717,684,000
Office on Aging	5,310,000
Human Rights and Minority Business Development	106,000
Energy Office	3,585,000
Total, Human Support Services	726,685,000
Public Works:	
Department of Public Works	2,682,000
Total, Federal grants—operating expenses	866,950,000
Capital outlay—grants	124,849,000
Grand total, Federal grants	\$991,799,000

BUDGET COMPONENTS—FINANCIAL PLANS

A financial plan for each of the eight categories of operating expenses—(1) general fund, (2) University of the District of Columbia and D.C. School of Law, (3) water and sewer fund, (4) Lottery and Charitable Games fund, (5) Cable Television fund, (6) D.C. Sports Commission (Starplex fund), (7) D.C. General Hospital fund, and (8) Washington Convention Center follows:

FISCAL YEAR 1996 GENERAL FUND FINANCIAL PLAN

[In thousands of dollars]

Revenue	Local revenue	Grants and other funds	Total general fund
Local sources:			
Property taxes	762,600	0	762,600
Sales taxes	558,400	0	558,400
Income taxes	835,500	0	835,500
Other taxes	293,355	0	293,355
Licenses, permits	51,448	0	51,448
Fines, forfeitures	48,790	0	48,790
Service charges	69,489	0	69,489
Miscellaneous	31,660	97,194	128,854
Subtotal, local sources	2,651,242	97,194	2,748,436
Federal sources:			
Federal payment	660,000	0	660,000
Grants	0	856,339	856,339
Total, Federal sources	660,000	856,339	1,516,339
Other financing sources:			
Sale of surplus property	5	0	5
Lottery transfer	69,800	0	69,800
Other transfers	690	0	690
Total, other financing sources	70,495	0	70,495
Total, general fund revenues	3,381,737	953,533	4,335,270
Expenditures:			
Governmental direction and support	118,167	6,938	125,105
Economic development and regulation	66,505	56,450	122,955
Public safety and justice	930,889	14,102	944,991
Public education system	625,583	81,571	707,154

FISCAL YEAR 1996 GENERAL FUND FINANCIAL PLAN—Continued

[In thousands of dollars]

Revenue	Local revenue	Grants and other funds	Total general fund
Human support services	1,010,781	773,448	1,784,229
Public works	225,673	21,024	246,697
Pay Renegotiation or Reduction in Compensation	(46,409)	0	(46,409)
Incentive Buyout Payments	19,000	0	19,000
Outplacement Services	1,500	0	1,500
Rainy Day Fund	4,563	0	4,563
Boards and Commissions Reductions	(500)	0	(500)
Government Re-Engineering Program	(16,000)	0	(16,000)
Personal and Nonpersonal Adjustment	¹ (148,411)	0	¹ (148,411)
Total, expenditures	2,791,341	953,533	3,744,874
Expenditure debt services:			
Principal and interest	376,163	0	376,163
Other financing sources uses:			
D.C. General Hospital	56,735	0	56,735
University of the District of Columbia	45,250	0	45,250
Washington Convention Center	5,400	0	5,400
Total, expenditures and other financial uses	3,274,889	953,533	4,228,422
Excess of revenue over (under) expenditures	106,848	0	106,848

¹ To be allocated by the D.C. Financial Responsibility and Management Assistant Authority from total appropriations for operating expenses of \$5,015,694,000 recommended in bill.

UNIVERSITY OF THE DISTRICT OF COLUMBIA AND DISTRICT OF COLUMBIA SCHOOL OF LAW FUND FINANCIAL PLAN, FISCAL YEARS 1994–96

[In thousands of dollars]

	Fiscal year 1994 UDC actual	Fiscal year 1995 UDC budget	Fiscal year 1996 projected
Revenue:			
Tuition	10,383	9,341	12,151
Intra-District sales	7,173	6,486	6,486
Federal grants and contracts	8,931	10,754	10,611
Private grants and contracts	509	1,070	1,009
Land grant endowment income	565	950	950
Auxiliary enterprises	657	685	685
Investment income	180	170	160
Miscellaneous income	7,176	3,838	1,967
Total revenue	35,574	33,294	34,019
Expenses:			
Personal services	69,174	61,451	62,385
Contractual services	5,817	4,900	5,680
Supplies	1,019	1,000	1,080
Occupancy	10,732	3,132	3,700
Depreciation	6,219	6,326	6,433
Miscellaneous	12,207	12,777	11,975
Total expenses	105,708	89,586	91,253
Income (loss) before operating transfer	(70,134)	(56,292)	(57,234)
Operating transfer-out	(4,028)	0	0
Operating transfer-in: General fund	66,449	49,966	45,250
Net income (loss)	(7,713)	(6,326)	(11,984)

UNIVERSITY OF THE DISTRICT OF COLUMBIA AND DISTRICT OF COLUMBIA SCHOOL OF LAW FUND FINANCIAL
PLAN, FISCAL YEARS 1994–96—Continued

[In thousands of dollars]

	Fiscal year 1994 UDC actual	Fiscal year 1995 UDC budget	Fiscal year 1996 projected
Depreciation closed to contributed capital	6,219	6,326	6,433
Net increase (decrease)	(1,494)	0	(5,551)
Retained earnings (deficit) beginning of year	15,887	14,393	14,393
Retained earnings/(deficit) end of year	14,393	14,393	8,842

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1994–96

[In thousands of dollars]

	Fiscal year—		
	1994 actual	1995 budget	1996 request
Revenue:			
Water and sewer charges:			
Retail customers	104,138	98,594	104,070
Federal Government	23,192	27,500	24,906
District agencies	6,518	5,973	6,842
Wholesale water sales	7,770	9,855	9,167
Sewage charges	51,526	54,694	58,969
Other	4,190	5,888	3,877
Total revenue	197,334	202,504	207,831
Expenses:			
Personal services	53,473	57,321	53,751
Contractual services	40,693	52,456	52,176
Water purchases	15,807	18,432	24,020
Supplies	21,899	25,069	29,276
Occupancy	15,839	15,292	16,511
Depreciation	17,528	18,195	19,764
Miscellaneous	243	279	1,085
Bad debt	0	0	0
Total expenses	165,482	187,044	196,403
Operating income (loss)	31,852	15,460	11,428
Interest and amortization	(22,829)	(20,450)	(18,608)
Cash contribution to general fund		0	0
Depreciation closed to contributed capital	3,336	3,710	3,982
Net income (loss)	12,359	(1,280)	(3,198)
Retained earnings (deficit) beginning of year	134,622	140,573	153,046
Retained earnings (deficit) end of year	146,981	139,293	149,848

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1994–96

[In thousands of dollars]

	Fiscal year—		
	1994	1995	1996
Operating revenue:			
Sales:			
Instant lottery	23,011	22,000	28,500
Lucky numbers	89,010	76,000	93,000
D.C. four	50,984	46,000	60,000
Lucky lotto	0	0	0
D.C. daily double	0	0	0

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1994–96—Continued

[In thousands of dollars]

	Fiscal year—		
	1994	1995	1996
Lotto America	0	0	0
Powerball	36,820	30,000	38,000
Quick cash	9,917	9,500	9,400
Fees:			
Charitable games	0	0	0
Total operating revenue	209,742	183,500	228,900
Operating expenses:			
Administration	8,403	8,318	8,099
Prizes	107,048	94,440	117,960
Contractual services	10,245	11,914	16,036
Agent commission	11,244	10,269	12,662
Advertising	4,707	5,350	5,350
Total operating expenses	141,647	130,291	160,107
Operating income (loss)	68,095	53,209	68,793
Nonoperating revenue (expenses):			
Interest	1,165	250	1,050
Income (loss) before operating transfers	69,260	53,459	69,843
Operating transfers in (out)	(69,050)	(53,459)	(69,800)
Net income	210	0	43
Fund equity (deficit) beginning of year	2,434	2,687	2,644
Fund equity (deficit) end of year	2,644	2,644	2,687

CABLE TELEVISION ENTERPRISE FUND FINANCIAL PLAN, FISCAL YEARS 1994–96

[In thousands of dollars]

	Fiscal year—		
	1994 actual	1995 revised	1996 projected
Operating revenue:			
Franchise fees	2,168	1,999	2,019
Franchise awards fee	0	0	0
Other	431	332	332
Total revenue	2,599	2,331	2,351
Operating expenses:			
Personal services	1,027	756	388
Supplies	8	6	6
Energy	3	6	6
Communications	60	60	50
Rent	693	794	596
Contractual services	373	418	733
Subsidies and transfers	285	45	0
Depreciation	0	0	0
Equipment	85	19	0
Total expenses	2,534	2,104	1,779
Income (loss) before operating transfer	65	227	572
Financial Authority increase	0	0	118
Operating transfers in (out)	0	(227)	(690)
Net income (loss)	65	0	0

CABLE TELEVISION ENTERPRISE FUND FINANCIAL PLAN, FISCAL YEARS 1994-96—Continued

[In thousands of dollars]

	Fiscal year—		
	1994 actual	1995 revised	1996 projected
Fund equity (deficit) beginning of year	885	950	950
Fund equity (deficit) end of year	950	950	950

D.C. SPORTS COMMISSION (STARPLEX FUND) FINANCIAL PLAN, FISCAL YEARS 1994-96

[In thousands of dollars]

	Fiscal year—			
	1994	1994 re- vised	1995	1996
Operating revenue:				
Rental	2,550	1,900	1,900	2,230
Work order	890	925	925	1,045
Event parking	1,200	1,100	1,100	100
Food and beverage commission	1,525	1,350	1,350	1,245
Total operating revenues	6,165	5,275	5,275	5,520
Other revenue:				
Redemption of investments	0	0	0	0
Commuter parking	250	260	260	220
Investment income	226	235	235	150
Advertising	850	850	850	850
Total other revenue	1,326	1,345	1,345	1,220
Total revenue	7,491	6,620	6,620	6,740
Operating expenses:				
Personal services	2,640	2,792	2,792	3,166
Supplies and services	155	260	260	277
Utilities/telephone	431	440	440	476
Administrative services	1,300	1,350	1,350	960
Capital improvements/depreciation	1,300	900	900	1,140
Acquisition of fixed assets	450	275	275	235
Miscellaneous	350	375	375	325
Financial Authority increase	0	0	0	2,057
Total expenses	6,626	6,392	6,392	8,637
Projected fund surplus (deficit)	865	228	228	(1,897)

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1994-96

[In thousands of dollars]

	Fiscal year—			
	1994 actual	1995 budget	1995 revised	1996 projected
Operating revenue:				
Patient care	67,308	90,639	80,920	63,276
Additional patient care	0	0	0	0
Grants	0	0	0	0
Other	7,511	6,546	6,500	6,500
Total revenue	74,819	97,185	87,420	69,776
Operating expenses:				
Personal services	100,780	99,020	97,029	79,298

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1994–96—Continued

[In thousands of dollars]

	Fiscal year—			
	1994 actual	1995 budget	1995 revised	1996 projected
Contractual services	17,304	20,300	13,454	13,454
Materials and supplies	17,505	15,800	16,082	16,082
Energy, communications, and other	6,218	8,800	6,113	6,200
Subtotal operating expenses	141,807	143,920	132,678	115,034
Depreciation	8,822	9,765	8,917	8,917
Bad debt	11,477	5,333	11,477	11,477
Total expenses	162,106	159,018	153,072	135,428
Income (loss) before operating transfer	(87,287)	(61,833)	(65,652)	(65,652)
Operating transfers in (out) general fund	46,735	46,735	56,735	56,735
Non-operating revenue:				
Draw from the general fund	(40,552)	(15,098)	(8,917)	(8,917)
Repayment of general fund deficit	4,500	10,000	0	0
General fund equity (deficit) beginning of year	(109,485)	(145,537)	(145,537)	(154,454)
General fund equity (deficit) end of year .	(145,537)	(150,635)	(154,454)	(163,371)

CONVENTION CENTER FUND FINANCIAL PLAN FISCAL YEARS 1994–96

[In thousands of dollars]

	Fiscal year—		
	1994 actual	1995 projected	1996 projected
Revenue:			
Building rental	3,571	3,691	2,846
Exhibition services	2,027	1,438	1,576
Communications	927	824	740
Concessions	916	508	428
Miscellaneous	407	230	267
Subtotal event—generated revenue	7,848	6,691	5,857
Sales and franchise taxes	0	22,816	23,416
Hotel occupancy tax—40%	0	3,284	3,284
Subtotal tax revenue	0	26,100	26,700
Total revenue	7,848	32,791	32,557
Expenses:			
Personal services	9,788	9,347	10,145
Contractual services	2,142	1,807	3,000
Supplies	575	550	570
Occupancy costs	1,616	1,400	1,800
Depreciation	2,604	2,611	2,611
Miscellaneous	183	487	250
Expansion-related expenses	0	16,100	16,000
Total WCC Expense	16,908	32,302	34,376
Income (Loss) before Operating Transfer	(9,060)	489	(1,819)
Hotel occupancy tax	5,400	5,000	5,400
General fund	7,112	175	175

CONVENTION CENTER FUND FINANCIAL PLAN FISCAL YEARS 1994-96—Continued

[In thousands of dollars]

	Fiscal year—		
	1994 actual	1995 projected	1996 projected
Total transfers—in	12,512	5,175	5,575
Washington Convention and Visitors Association	2,700	2,525	2,700
D.C. Committee to Promote Washington	2,568	2,025	2,200
D.C. Chamber of Commerce	494	475	525
Total program exp./transfer—out	5,762	5,025	5,425
Net transfer—in to WCC (Authority)	6,750	150	150
Total WCC Authority Fund Expense	22,670	37,327	39,801
Net income (loss)	(2,310)	639	(1,669)
Retained earnings (deficit) at the beginning of the year	3,090	780	1,419
Retained Earnings (deficit) at the end of the year	780	1,419	(250)

Note.—Effective October 1, 1994, The Washington Convention Center Authority Act became effective which replaced funding from the General Fund subsidy with special dedicated taxes.

PERSONNEL

The Committee recommends a total of 35,771 continuing full-time equivalent positions to be financed from District of Columbia funds, Federal grants, private and other, and intra-District funds during fiscal year 1996 consisting of 34,754 positions under the general operating expenses and 1,017 from enterprise and other funds.

The following table summarizes by agency the positions authorized, requested and recommended for fiscal year 1996:

SUMMARY OF FULL-TIME EQUIVALENT POSITIONS BY AGENCY, FISCAL YEARS 1995-96

Agency	Fiscal year 1995 ap- proved	Fiscal year 1996 origi- nal request	Fiscal year 1996 re- vised re- quest	Fiscal year 1996 au- thority recomm.	Fiscal year 1996 com- mittee recomm.
Governmental direction and support:					
Council of the District of Columbia	170	149	143	143	143
Office of the D.C. Auditor	15	15	12	12	12
Office of the Mayor	31	25	25	25	25
Office of the Secretary	50	46	34	34	34
Office of Inspector General	18	9	7	7	7
Office of Communications	7	6	5	5	5
Office of Intergovernmental Relations	42	35	22	22	22
Office of the City Administrator/Deputy Mayor for Op- erations	44	35	29	29	29
Office of Personnel		265	230	192	192
Department of Administrative Services	434	329	272	217	217
Contract Appeals Board	8	8	5	0	0
Office of the Deputy Mayor for Finance	5	5	5	5	5
Office of the Budget	54	52	44	42	42
Office of Financial Management	291	279	234	214	214
Department of Finance and Revenue	507	492	473	451	451
Board of Elections and Ethics	52	65	35	35	35
Office of Campaign Finance	22	22	20	10	10
Public Employee Relations Board	4	4	4	3	3
Office of Employee Appeals	23	18	17	13	13
Retirement Board	14	0	0	0	0

SUMMARY OF FULL-TIME EQUIVALENT POSITIONS BY AGENCY, FISCAL YEARS 1995-96—Continued

Agency	Fiscal year 1995 ap- proved	Fiscal year 1996 origi- nal request	Fiscal year 1996 re- vised re- quest	Fiscal year 1996 au- thority recomm.	Fiscal year 1996 com- mittee recomm.
Office of Grants Management	9	9	9	6	6
Total, Governmental Direction and Support	1,800	1,868	1,625	1,465	1,465
Economic development and regulation:					
Deputy Mayor for Economic Development	47	37	31	25	25
Office of Banking and Financial Institution	8	5	5	5	5
Office of Tourism and Promotion	6	4	4	4	4
Office of Planning	42	27	27	23	23
Office of Zoning	12	10	8	5	5
Department of Housing and Community Development	219	212	172	169	169
Department of Public and Assisted Housing	879	923	10	5	5
Department of Employment Services	0	915	814	730	758
Board of Appeals and Review	2	2	2	1	1
Board of Real Property Assessment and Appeals	5	4	3	1	1
Department of Consumer and Regulatory Affairs	736	658	640	584	612
Public Service Commission	93	86	60	120	60
Office of People's Counsel	38	30	24	48	24
Total, Economic Development and Regulation	2,087	2,913	1,800	1,720	1,692
Human Resources Development:					
Assistant City Administrator for Human Resources ...	24	0	0	0	0
Office of Personnel	285	0	0	0	0
Department of Employment Services	948	0	0	0	0
Education Licensure Commission	6	0	0	0	0
Total, Human Resources Development	1,263	0	0	0	0
Public Safety and Justice:					
Metropolitan Police Department	5,430	4,564	4,512	4,512	4,512
Fire and Emergency Medical Services	1,821	1,817	1,790	1,790	1,790
Court of Appeals	97	96	83	83	83
Superior Court	1,277	1,255	1,142	1,142	1,142
D.C. Court System	108	122	103	103	103
Office of the Corporation Counsel	340	330	289	289	289
Public Defender Service	152	139	139	0	0
Pretrial Services Agency	101	104	93	93	93
Department of Corrections	3,949	3,759	3,369	3,369	3,369
Parole Board	125	115	113	113	113
National Guard	34	30	26	12	12
Office of Emergency Preparedness	49	38	35	35	35
Commission on Judicial Disabilities and Tenure	2	2	2	2	2
Judicial Nomination Commission	1	1	1	1	1
Civilian Complaint Review Board	24	0	0	0	0
Total, Public Safety and Justice	13,510	12,372	11,697	11,544	11,544
Public Education System:					
Public Schools	12,299	11,559	10,477	10,167	10,167
University of the District of Columbia	1,538	1,426	1,238	1,079	1,079
District of Columbia School of Law	78	0	0	0	0
Education Licensure Commission	0	6	0	0	0
Public Library	469	435	415	415	415
Commission on the Arts and Humanities	20	9	9	9	9
Total, Public Education System	14,404	13,435	12,139	11,670	11,670
Human Support Services:					
Department of Human Services	7,758	7,529	6,162	5,859	5,887
Department of Recreation and Parks	822	719	515	515	515
Office on Aging	33	31	27	26	26

SUMMARY OF FULL-TIME EQUIVALENT POSITIONS BY AGENCY, FISCAL YEARS 1995-96—Continued

Agency	Fiscal year 1995 ap- proved	Fiscal year 1996 origi- nal request	Fiscal year 1996 re- vised re- quest	Fiscal year 1996 au- thority recomm.	Fiscal year 1996 com- mittee recomm.
Department of Human Rights & Minority Business					
Development	45	37	25	25	25
Office on Latino Affairs	13	3	3	3	3
Commission for Women	7	0	0	0	0
Energy Office	39	26	25	13	13
Total, Human Support Services	8,717	8,345	6,757	6,441	6,469
Public Works:					
Department of Public Works	2,509	2,219	1,896	1,896	1,896
D.C. Taxicab Commission	32	28	18	18	18
Total, Public Works	2,541	2,247	1,914	1,914	1,914
Sec. 141 Limitation of FTEs and Retirement Incentives	(2,000)	0	(1,000)	0	0
Total, General Fund	42,322	41,180	34,932	34,754	34,754
Enterprise and Other Funds:					
Department of Public Works (Utility Administration) .	1,711	1,793	1,124	1,024	1,024
Washington Aqueduct	267	271	0	0	0
Lottery and Charitable Games Board	124	117	100	88	88
D.C. Retirement Board	0	14	11	11	11
Office of Cable Television	30	8	8	8	8
Correctional Industries	63	106	66	66	66
D.C. General Hospital	2,562	1,760	0	(180)	(180)
Total, Enterprise Funds	4,757	4,069	1,309	1,017	1,017
Total, Operating Funds	47,079	45,249	36,241	35,771	35,771

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of \$149,793,000 and 1,465 full-time equivalent positions for the various departments, agencies and activities funded through this appropriation. This allowance is \$18,716,000 above and 335 full-time equivalent positions below the 1995 appropriation.

The allowance recommended by activity follows:

GOVERNMENTAL DIRECTION AND SUPPORT

Agency/Activity	Fiscal year 1995 approved	Budget estimates, fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Council of the District of Columbia	\$8,848,000	\$8,380,000	\$8,380,000	\$8,284,000	\$8,284,000	(\$564,000)	(\$96,000)	(\$96,000)	0
Office of the District of Columbia Auditor	1,029,000	1,057,000	961,000	961,000	961,000	(68,000)	(96,000)	0	0
Advisory Neighborhood Commissions	1,196,000	572,000	572,000	572,000	572,000	(624,000)	0	0	0
Office of the Mayor	1,552,000	1,753,000	1,753,000	1,753,000	1,753,000	201,000	0	0	0
Office of the Secretary	2,380,000	2,721,000	2,497,000	2,529,000	2,529,000	149,000	(192,000)	32,000	0
Office of Inspector General	1,283,000	792,000	728,000	760,000	760,000	(523,000)	(32,000)	32,000	0
Office of Communications	339,000	300,000	300,000	284,000	284,000	(55,000)	(16,000)	(16,000)	0
Office of Intergovernmental Relations	1,528,000	1,831,000	1,735,000	1,623,000	1,623,000	95,000	(208,000)	(112,000)	0
Office of the City Administrator/Deputy Mayor for Operations	10,509,000	2,776,000	4,776,000	4,680,000	4,680,000	(5,829,000)	1,904,000	(96,000)	0
Office of Personnel	0	12,217,000	11,828,000	11,716,000	11,716,000	11,716,000	(501,000)	(112,000)	0
Department of Administrative Services	40,720,000	29,621,000	39,168,000	38,496,000	38,496,000	(2,224,000)	8,875,000	(672,000)	0
Contract Appeals Board	647,000	607,000	511,000	479,000	479,000	(168,000)	(128,000)	(32,000)	0
Office of the Deputy Mayor for Finance	318,000	320,000	320,000	320,000	320,000	2,000	0	0	0
Office of the Budget	2,645,000	2,606,000	4,042,000	3,946,000	3,946,000	1,301,000	1,340,000	(96,000)	0
Office of Financial Management	15,146,000	23,417,000	43,329,000	43,377,000	43,377,000	28,231,000	19,960,000	48,000	0
Department of Finance and Revenue	21,218,000	25,143,000	21,535,000	21,487,000	21,487,000	269,000	(3,656,000)	(48,000)	0
Board of Elections and Ethics	2,612,000	3,086,000	2,126,000	2,606,000	2,606,000	(6,000)	(480,000)	480,000	0
Office of Campaign Finance	1,018,000	997,000	933,000	805,000	805,000	(213,000)	(192,000)	(128,000)	0
Public Employee Relations Board	502,000	486,000	486,000	470,000	470,000	(32,000)	(16,000)	(16,000)	0
Office of Employee Appeals	1,741,000	1,509,000	1,477,000	1,429,000	1,429,000	(312,000)	(80,000)	(48,000)	0
D.C. Retirement Board	12,432,000	0	0	0	0	(12,432,000)	0	0	0
Metropolitan Washington Council of Governments	400,000	400,000	400,000	400,000	400,000	0	0	0	0
Statehood Commission	150,000	0	0	0	0	(150,000)	0	0	0
Office of Grants Management and Development	2,864,000	2,864,000	2,864,000	2,816,000	2,816,000	(48,000)	(48,000)	(48,000)	0
Total, Governmental Direction and Support	131,077,000	123,455,000	150,721,000	149,793,000	149,793,000	18,716,000	26,338,000	(928,000)	0

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends a total of \$8,284,000 and 143 full-time equivalent positions from local funds for fiscal year 1996 for the operation of the legislative branch of government for the District.

The Council of the District of Columbia is the legislative branch of the District government. The Chairman and 12 Council members, elected citywide and by ward, have broad responsibilities for enacting laws and providing oversight of District government agencies.

OFFICE OF THE DISTRICT OF COLUMBIA AUDITOR

The Committee recommends \$961,000 and 12 full-time equivalent positions from local funds for fiscal year 1996 for the operation of this office.

The Office of the District of Columbia Auditor monitors, assesses and reports on District of Columbia government operations with the goal of promoting economy and efficiency.

ADVISORY NEIGHBORHOOD COMMISSIONS

The Committee recommends an appropriation of \$572,000 from local funds for fiscal year 1996 for the 37 chartered advisory neighborhood commissions which were established by the District of Columbia Self-Government and Governmental Reorganization Act to advise the District government on matters of public policy in areas such as planning, transportation, social service programs, health, safety and sanitation.

OFFICE OF THE MAYOR

The Committee recommends an appropriation of \$1,753,000 and 25 full-time equivalent positions (including \$1,250,000 and 16 full-time equivalent positions from local funds and \$503,000 and 9 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Office of the Mayor.

The Mayor, as the chief executive officer of the District of Columbia government, has overall responsibility for the implementation of programs and the administration of executive agencies.

OFFICE OF THE SECRETARY

The Committee recommends \$2,529,000 and 34 full-time equivalent positions (including \$1,928,000 and 19 full-time equivalent positions from local funds, \$79,000 and 2 full-time equivalent positions from other funds, and \$522,000 and 13 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Office of the Secretary.

The Office of the Secretary assists the Mayor and the executive agencies with their operations by providing ministerial and logistical support services, managing the District's records storage program and archives, and reviewing, publishing, and distributing all District government rules and regulations and administrative orders.

OFFICE OF INSPECTOR GENERAL

The appropriation of \$760,000 and 7 full-time equivalent positions (including \$704,000 and 6 full-time equivalent positions from local funds and \$56,000 and one full-time equivalent position from intra-District funds) is recommended for fiscal year 1996 for the Office of Inspector General.

The Office of Inspector General is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operations of the District of Columbia government.

OFFICE OF COMMUNICATIONS

The Committee recommends \$284,000 and 5 full-time equivalent positions from intra-District funds for the Office of Communications for fiscal year 1996.

The Office of Communications mission is to assist the Mayor and the City Administrator in increasing public awareness and understanding of the services and operations of the District government by improving the quality of communications between the public and the District government.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends \$1,623,000 and 22 full-time equivalent positions (including \$495,000 and 6 full-time equivalent positions from local funds and \$1,128,000 and 16 full-time equivalent positions from intra-District funds) for the Office of Intergovernmental Relations for fiscal year 1996.

The Office of Intergovernmental Relations is responsible for assisting the Mayor by providing liaison with other branches and levels of the District, Federal, and regional governments.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends a total of \$4,680,000 and 29 full-time equivalent positions (including \$3,876,000 and 17 full-time equivalent positions from local funds and \$804,000 and 12 full-time equivalent positions from intra-District funds) for the operation of the Office of the City Administrator/Deputy Mayor for Operations in fiscal year 1996.

The Office of the City Administrator/Deputy Mayor for Operations is responsible for assisting the Mayor in formulating and implementing District goals and priorities and to ensure the efficient and effective delivery of city services by overseeing the operations of the District and managing sensitive and new initiatives.

OFFICE OF PERSONNEL

The Committee recommends \$11,716,000 and 192 full-time equivalent positions (including \$9,793,000 and 147 full-time equivalent positions from local funds, \$921,000 and 21 full-time equivalent positions from other funds, and \$1,002,000 and 24 full-time equivalent positions from intra-District funds) for the Office of Personnel for fiscal year 1996.

The Office of Personnel provides the human resource management program for the District of Columbia government through the recruitment, development and retention of a qualified work force.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends \$38,496,000 and 217 full-time equivalent positions (including \$19,642,000 and 90 full-time equivalent positions from local funds, \$1,637,000 and 5 full-time equivalent positions from other funds, and \$17,217,000 and 122 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Department of Administrative Services.

The Department of Administrative Services is responsible for providing centralized support services to those District government agencies subject to the administrative authority of the Mayor as well as some independent agencies.

CONTRACT APPEALS BOARD

The Committee recommends \$479,000 from local funds for fiscal year 1996 for the Contract Appeals Board.

This Board is the exclusive hearing tribunal for the resolution of all controversies related to District procurement.

OFFICE OF THE DEPUTY MAYOR FOR FINANCE

The Committee recommends \$320,000 and 5 full-time equivalent positions (including \$130,000 and 2 full-time equivalent positions from local funds and \$190,000 and 3 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Office of the Deputy Mayor for Finance.

The Office of the Deputy Mayor for Finance is responsible for maintaining a coordinated financial management system to budget, collect, and provide expenditure control and properly account for over \$5 billion annually.

OFFICE OF THE BUDGET

The Committee recommends \$3,946,000 and 42 full-time equivalent positions (including \$2,342,000 and 14 full-time equivalent positions from local funds and \$1,604,000 and 28 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Office of the Budget.

The Office of Budget is responsible for the coordination, development and implementation of operating and capital budgets for the District of Columbia which, within the constraints of the legislative process, reflect the priorities proposed by the Mayor.

OFFICE OF FINANCIAL MANAGEMENT

The Committee recommends a total of \$43,377,000 and 214 full-time equivalent positions (including \$40,587,000 and 141 full-time equivalent positions from local funds, \$1,782,000 and 43 full-time equivalent positions from other funds, and \$1,008,000 and 30 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the operations of the Office of Financial Management.

The D.C. Financial Responsibility and Management Assistance Authority recommended that the District replace the existing financial management system (FMS). The District agreed with the recommendation and requested \$28 million in the revised budget. The Authority recommended a four phased approach to implement the replacement process.

The Committee concurs with both the District's request for \$28,000,000 and with the Authority's recommended four-phase approach for a system that will serve all District agencies including those that are considered independent such as the Board of Education and the courts. The Committee recommends that \$2,000,000 be made available immediately for the first two phases of the project and that the remaining \$26,000,000 be made available after the evaluation and assessment resulting from phases one and two have been reviewed. The present FMS was designed and installed as a state-of-the-art system 15 years ago. It was estimated to cost \$16,000,000; however, because of various matters that were overlooked or not thoroughly evaluated the cost of the system more than doubled to \$38,000,000.

The Committee believes a phased approach with careful evaluation of the city's unique capabilities and needs will result in an FMS that will address the current financial and informational management requirements of the District government as well as those who rely on this information. The General Accounting Office reported on June 21, 1995 that: "* * * Millions of dollars of bills are not entered into the Financial Management System until months and sometimes years after they are paid." The Committee is optimistic that such problems will be addressed and corrected as part of the phased approach to evaluate the present system's capabilities.

The Office of Financial Management governs the District's accounting policies and practices, manages systems to support centralized and agency-level accounting operations, administers the District government's cash management program and the issuance of long and short-term debt instruments, and prepares monthly and annual financial reports.

DEPARTMENT OF FINANCE AND REVENUE

The Committee recommends \$21,487,000 and 451 full-time equivalent positions (including \$21,414,000 and 451 full-time equivalent positions from local funds, \$55,000 from other funds, and \$18,000 from intra-District funds) for fiscal year 1996 for the Department of Finance and Revenue.

The Department of Finance and Revenue is responsible for ensuring fair, effective and efficient administration and enforcement of the District of Columbia's business, income, excise, and real property tax laws.

BOARD OF ELECTIONS AND ETHICS

The Committee recommends a total of \$2,606,000 and 35 full-time equivalent positions from local funds for fiscal year 1996 for the Board of Elections and Ethics.

The Board of Elections and Ethics is responsible for the administration and enforcement of the election laws of the District of Columbia.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends a total of \$805,000 and 10 full-time equivalent positions from local funds for fiscal year 1996 for the Office of Campaign Finance.

The Office of Campaign Finance is responsible for independently administering and enforcing District laws pertaining to campaign for elective offices, lobbyist activities, conflicts of interest, financial disclosures and ethical standards for public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommends a total of \$470,000 and 3 full-time equivalent positions from local funds for fiscal year 1996 for the Public Employee Relations Board.

The Board is responsible for solving labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends \$1,429,000 and 13 full-time equivalent positions from local funds for the Office of Employee Appeals.

The Office of Employee Appeals is an administrative hearing agency that adjudicates appeals filed by District employees concerning adverse actions, performance ratings, classifications, privacy and records management, erroneous employee payments, reductions-in-force, and grievances.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends the budget of \$13,417,000 and 11 full-time equivalent positions for fiscal year 1996 for the District of Columbia Retirement Board in a separate appropriation title later in the bill.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The total budget request of \$400,000 from local funds is recommended as the District's share of the Council of Government's budget for fiscal year 1996.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area. It was organized in 1957 and is the official planning agency for metropolitan Washington by designation of various Federal agencies. The Council provides the mechanism for interlocal and interstate cooperation in metropolitan Washington.

OFFICE OF GRANTS MANAGEMENT AND DEVELOPMENT

The Committee recommends \$2,816,000 and 6 full-time equivalent positions (including \$2,464,000 and five full-time equivalent positions from Federal funds and \$352,000 and 1 full-time equivalent position from intra-District funds) for the Office of Grants Management and Development for fiscal year 1996.

The responsibility of the Office of Grants Management and Development is to maximize available resources for the policies and program priorities of the District government by assisting operat-

ing agencies in obtaining the maximum amount of Federal, foundation, and corporate support.

ECONOMIC DEVELOPMENT AND REGULATION

The Committee recommends a total of \$139,285,000 for fiscal year 1996 for the department and agencies funded through this appropriation. This allowance is \$10,573,000 below the fiscal year 1995 level.

ECONOMIC DEVELOPMENT AND REGULATION

Agency/Activity	Fiscal year 1995 approved	Budget estimates, fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Assistant City/Administrator for Economic Development	\$4,531,000	\$4,039,000	\$4,039,000	\$3,847,000	\$3,847,000	(\$684,000)	(\$192,000)	(\$192,000)	0
Office of Banking and Financial Institutions	627,000	296,000	296,000	296,000	296,000	(331,000)	0	0	0
Office of Tourism and Promotion	463,000	1,000,000	1,000,000	1,000,000	1,000,000	537,000	0	0	0
Office of Planning	3,116,000	2,019,000	2,019,000	1,955,000	1,955,000	(1,161,000)	(64,000)	(64,000)	0
Office of Zoning	611,000	653,000	589,000	523,000	523,000	(88,000)	(130,000)	(66,000)	0
Department of Housing and Community Development	17,154,000	16,196,000	16,036,000	15,508,000	15,508,000	(1,646,000)	(688,000)	(528,000)	0
Department of Public and Assisted Housing	76,573,000	73,176,000	8,500,000	8,420,000	8,420,000	(68,153,000)	(64,756,000)	(80,000)	0
Department of Employment Services	0	65,909,000	64,821,000	63,397,000	63,397,000	63,397,000	(2,512,000)	(1,424,000)	0
Board of Appeals and Review	130,000	147,000	147,000	131,000	131,000	1,000	(16,000)	(16,000)	0
Board of Real Property Assessments and Appeals	453,000	386,000	370,000	338,000	338,000	(115,000)	(48,000)	(32,000)	0
Department of Consumer and Regulatory Affairs	37,149,000	36,701,000	36,797,000	36,285,000	36,285,000	(864,000)	(416,000)	(512,000)	0
Public Service Commission	6,192,000	5,600,000	5,600,000	6,080,000	6,080,000	(112,000)	480,000	480,000	0
Office of the People's Counsel	2,859,000	2,497,000	2,497,000	1,505,000	1,505,000	(1,354,000)	(992,000)	(992,000)	0
Total, Economic Development and Regulation	149,858,000	208,619,000	142,711,000	139,285,000	139,285,000	(10,573,000)	(69,334,000)	(3,426,000)	0

ASSISTANT CITY ADMINISTRATOR FOR ECONOMIC DEVELOPMENT

The Committee recommends \$3,847,000 and 25 full-time equivalent positions (including \$1,533,000 and 5 full-time equivalent positions from local funds and \$2,314,000 and 20 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Office of the Assistant City Administrator for Economic Development.

The Office of the Assistant City Administrator for Economic Development's mission is to develop and coordinate the implementation of programs for the attraction, retention, and expansion of business and housing in the District of Columbia.

OFFICE OF BANKING AND FINANCIAL INSTITUTIONS

The Committee recommends a total of \$296,000 and five full-time equivalent positions from local funds for fiscal year 1996 for the Office of Banking and Financial Institutions.

The Office of Banking and Financial Institutions serves as the primary regulator of locally-chartered financial institutions.

OFFICE OF TOURISM AND PROMOTION

The Committee recommends \$1,000,000 and four full-time equivalent positions from local funds for fiscal year 1996 for the Office of Tourism and Promotion.

The Office of Tourism and Promotion develops and implements a coordinated system to attract visitors and provide services in order to increase revenues, develop and expand business opportunities, and create jobs in the District of Columbia.

OFFICE OF PLANNING

The Committee recommends a total of \$1,955,000 and 23 full-time equivalent positions (including \$1,905,000 and 23 full-time positions from local funds and \$50,000 from intra-District funds) for fiscal year 1996 for the Office of Planning.

The Office of Planning provides central planning to ensure that development in the District proceeds in an orderly and efficient manner.

OFFICE OF ZONING

The Committee recommends a total of \$523,000 and five full-time equivalent positions (including \$270,000 and three full-time equivalent positions from local funds and \$253,000 and two full time equivalent positions from other funds) for fiscal year 1996 for the Office of Zoning.

The Office of Zoning provides administrative, professional, and technical assistance to the Zoning Commission and the Board of Zoning Adjustment in the maintenance and regulation of zoning and the zoning process in the District of Columbia.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The Committee recommends a total of \$15,508,000 and 169 full time equivalent positions (including \$4,495,000 and 9 full-time equivalent positions from local funds and \$11,013,000 and 160 full-

time equivalent positions from intra-District funds) for fiscal year 1996 for the Department of Housing and Community Development.

The Department of Housing and Community Development is charged with creating and maintaining stable and viable mixed income neighborhoods, maintaining and expanding the city's tax base, and encouraging self-sufficiency in its housing programs and policies for the benefit of District of Columbia residents by leveraging public dollars for private financing and resources.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The Committee recommends \$8,420,000 and 5 full-time equivalent positions from local funds for the Department of Public and Assisted Housing for the Tenant Assistance Program (TAP) for fiscal year 1996.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a total of \$63,397,000 and 758 full-time positions (including \$19,365,000 and 142 full-time equivalent positions from local funds, \$32,261,000 and 405 full-time equivalent positions from Federal funds, \$10,143,000 and 179 full-time equivalent positions from other funds, and \$1,628,000 and 32 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Department of Employment Services.

The Department of Employment Services provides employment and training opportunities; benefits for unemployed and injured workers as well as innocent victims of crime; and tries to promote safe, healthy, and productive work places for employees and employers.

BOARD OF APPEALS AND REVIEW

The Committee recommends \$131,000 and one full-time equivalent position from local funds for fiscal year 1996 for the Board of Appeals and Review.

The Board of Appeals and Review provides citizens of the District of Columbia recourse from agency decisions from the Metropolitan Police Department, the Department of Consumer and Regulatory Affairs, the Department of Public Works, and the Department of Human Services.

BOARD OF REAL PROPERTY ASSESSMENTS AND APPEALS

The Committee recommends \$338,000 and one full-time equivalent position from local funds for fiscal year 1996 for the Board of Real Property Assessments and Appeals.

The Board of Real Property Assessments and Appeals ensures that real property which comes before the Board for review, is assessed at 100 percent of its market value and in equalization with similar properties.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of \$36,285,000 and 612 full-time equivalent positions (including \$21,434,000 and 418 full-time equivalent positions from local funds, \$6,444,000 and 102 full-time equivalent positions from Federal funds, \$7,082,000 and 77 full-

time equivalent positions from other funds, and \$1,325,000 and 15 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Department of Consumer and Regulatory Affairs.

The Department of Consumer and Regulatory Affairs protects the health, safety, and welfare of District of Columbia residents by regulating business activities, land and building use, occupational and professional conduct, rental housing and condominiums, health and social service care facilities, and the physical environment.

PUBLIC SERVICE COMMISSION

A total of \$6,080,000 and 60 full-time equivalent positions (including \$5,813,000 and 56 full-time equivalent position from local funds, \$87,000 and 2 full-time equivalent positions from Federal funds, \$180,000 and 2 full-time equivalent positions from other funds), as recommended by the D.C. Financial Responsibility and Management Assistance Authority on August 15, 1995, is recommended for fiscal year 1996 for the Public Service Commission.

The Public Service Commission ensures safe, reliable, and quality utility service at reasonable rates for District of Columbia rate-payers.

OFFICE OF PEOPLE'S COUNSEL

The Committee recommends \$1,505,000 and 24 full-time equivalent positions from local funds for fiscal year 1996 for the Office of People's Counsel as recommended by the D.C. Financial Responsibility and Management Assistance Authority on August 15, 1995.

The Office of the People's Counsel is the law office providing representation for all who use gas, telephone, electric and taxi services.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of \$954,106,000 for fiscal year 1996 for the public safety activities funded through this appropriation.

The allocation of funds by department and agency is shown in the following tabulation:

PUBLIC SAFETY AND JUSTICE

Agency/Activity	Fiscal year 1995 approved	Budget estimates, fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Metropolitan Police Department	\$231,168,000	\$246,357,000	\$245,717,000	\$246,011,000	\$246,011,000	\$14,843,000	(\$346,000)	\$294,000	0
Fire and Emergency Medical Services Department	73,149,000	87,292,000	87,292,000	86,860,000	86,860,000	13,711,000	(432,000)	(432,000)	0
Police and Fire Retirement System	204,900,000	216,675,000	216,675,000	216,908,000	216,908,000	12,008,000	233,000	233,000	0
Judges' Retirement System	5,100,000	4,700,000	4,700,000	4,700,000	4,700,000	(400,000)	0	0	0
Court of Appeals	6,041,000	6,390,000	5,974,000	6,182,000	6,182,000	141,000	(208,000)	208,000	0
Superior Court	78,095,000	82,135,000	80,919,000	80,327,000	80,327,000	2,232,000	(1,808,000)	(592,000)	0
Court System	33,383,000	35,285,000	34,677,000	34,981,000	34,981,000	1,598,000	(304,000)	304,000	0
Office of the Corporation Counsel	17,434,000	18,266,000	16,954,000	17,610,000	17,610,000	176,000	(656,000)	656,000	0
Settlements and Judgments	11,000,000	14,800,000	14,800,000	14,800,000	14,800,000	3,800,000	0	0	0
Public Defender Service	7,315,000	7,702,000	7,702,000	0	0	(7,315,000)	(7,702,000)	(7,702,000)	0
Pratt's Services Agency	4,658,000	4,759,000	4,407,000	4,599,000	4,599,000	(59,000)	(160,000)	192,000	0
Department of Corrections	219,793,000	233,518,000	232,302,000	232,628,000	232,628,000	12,835,000	(890,000)	326,000	0
Board of Parole	5,458,000	5,386,000	5,322,000	5,370,000	5,370,000	(88,000)	(16,000)	48,000	0
National Guard	1,056,000	1,030,000	902,000	742,000	742,000	(314,000)	(288,000)	(160,000)	0
Office of Emergency Preparedness	2,563,000	2,226,000	2,194,000	2,178,000	2,178,000	(385,000)	(48,000)	(16,000)	0
Commission on Judicial Disabilities and Tenure	127,000	130,000	130,000	130,000	130,000	3,000	0	0	0
Judicial Nomination Commission	89,000	80,000	80,000	80,000	80,000	(9,000)	0	0	0
Civilian Complaint Review Board	1,137,000	0	0	0	0	(1,137,000)	0	0	0
Total, public safety and justice	902,466,000	966,731,000	960,747,000	954,106,000	954,106,000	51,640,000	(12,625,000)	(6,641,000)	0

METROPOLITAN POLICE DEPARTMENT

The Committee recommends a total of \$246,011,000 and 4,512 full-time equivalent positions (including \$236,919,000 and 4,512 full-time equivalent positions from local funds, \$5,982,000 from Federal funds, \$1,468,000 from other funds, and \$1,642,000 from intra-district funds) for fiscal year 1996 for the Metropolitan Police Department.

The Metropolitan Police Department provides law enforcement and other police services to people living, working and visiting the District of Columbia.

FIRE AND EMERGENCY MEDICAL SERVICES DEPARTMENT

A total of \$86,860,000 and 1,790 full-time equivalent positions (including \$86,627,000 and 1,790 full-time equivalent positions from local funds and \$233,000 from other funds) is recommended for fiscal year 1996 for the Fire and Emergency Medical Services Department.

The Fire and Emergency Medical Services Department is responsible for preventing fires before they occur, extinguishing those fires that do occur, and providing emergency medical and ambulance services.

POLICE AND FIRE RETIREMENT SYSTEM

A total of \$216,908,000 from local funds is recommended for fiscal year 1996 as the City's contribution to the police and fire retirement system.

The Police and Fire Retirement System provides annuity payments and other retirement and disability benefits for Metropolitan Police and Fire Department retirees and survivors.

JUDGES RETIREMENT SYSTEM

The Committee recommends the full request of \$4,700,000 from local funds for fiscal year 1996 as the District government's contribution to the retirement system for local judges.

The Judges Retirement System provides annuity payments and other retirement and disability benefits for District of Columbia retired judges and survivors.

DISTRICT OF COLUMBIA COURT OF APPEALS

The Committee recommends a total of \$6,182,000 and 83 full-time equivalent positions from local funds for fiscal year 1996 for the District's highest court.

The Court of Appeals is the highest court for the District of Columbia and reviews all appeals from all divisions and branches of the Superior Court as well as from the administrative agencies of the District government.

SUPERIOR COURT OF THE DISTRICT OF COLUMBIA

A total of \$80,327,000 and 1,142 full-time equivalent positions (including \$78,727,000 and 1,142 full-time equivalent positions from local funds and \$1,600,000 from intra-District funds) is rec-

ommended for fiscal year 1996 for the operation of the Superior Court.

The Superior Court of the District of Columbia adjudicates all legal matter applicable to the District and its citizens.

DISTRICT OF COLUMBIA COURT SYSTEM

The Committee recommends \$34,981,000 and 103 full-time equivalent positions from local funds for fiscal year 1996 for the administration of the District of Columbia Court system.

The Court System performs the administrative functions of the District's Courts, pursuant to Title II of the D.C. Code.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends \$17,610,000 and 289 full-time equivalent positions (including \$12,981,000 and 182 full-time equivalent positions from local funds, \$138,000 and 4 full-time equivalent positions from other funds, \$4,491,000 and 103 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Office of the Corporation Counsel.

The Office of the Corporation Counsel conducts all legal business for the District of Columbia including all suits instituted by and against the government.

SETTLEMENTS AND JUDGMENTS

The Committee recommends \$14,800,000 from local funds for fiscal year 1996 for this special account which is used to pay claims and suits that are settled and judgments that have been entered against the District of Columbia.

PUBLIC DEFENDER SERVICE

The Committee notes that the D.C. Financial Responsibility and Management Assistance Authority's recommendations of August 15, 1995 did not include funds for the Public Defender Service. The Committee recommends that District officials reprogram funds necessary for the activities of the Public Defender Service in fiscal year 1996.

The Public Defender Service provides legal representation to indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels.

PRETRIAL SERVICES AGENCY

A total of \$4,599,000 and 93 full-time equivalent positions (including \$3,395,000 and 75 full-time equivalent positions from local funds, and \$1,204,000 and 18 full-time equivalent positions from Federal funds) is recommended for fiscal year 1996 for the Pretrial Services Agency.

The Pretrial Services Agency assists the trial and appellate levels of both the Federal and local courts in determining eligibility for pretrial release by providing background information on all arrestees.

DEPARTMENT OF CORRECTIONS

The Committee recommends \$232,628,000 and 3,369 full-time equivalent positions (including \$226,995,000 and 3,327 full-time equivalent positions from local funds, \$930,000 and 40 full-time equivalent positions from Federal funds, \$3,321,000 from other funds, and \$1,382,000 and 2 full-time equivalent positions from intra-District funds) for fiscal year 1996 for the Department of Corrections.

The Committee has approved language under section 152 of the bill that requires the District government to develop a plan by February 15, 1996, for closing the Lorton Correctional Complex within five years. The language requires that the plan include an implementation schedule together with specific performance measures and timelines to determine the extent to which the District is meeting the schedule during the transition period. In addition, the Mayor is required to submit semi-annual reports to the President, Congress, and the D.C. Financial Responsibility and Management Assistance Authority describing actions taken by the District under the plan. The Mayor is also required to report regularly on all significant measures taken as soon as the measures are taken.

The Department of Corrections protects the public by holding pretrial and convicted persons in a secure setting and by increasing the probability that those placed in its care will live law-abiding lives after their release.

BOARD OF PAROLE

An appropriation of \$5,370,000 and 113 full-time equivalent positions from local funds is recommended for the Board of Parole for fiscal year 1996.

The Board of Parole is responsible for determining if and when it is in the best interest of society to release inmates who are eligible for parole; establishing the terms and conditions of parole; supervising parolees in the community and deciding if and when parole should be terminated because of parole violations.

NATIONAL GUARD

The Committee recommends \$742,000 and 12 full-time equivalent positions from local funds for the District's support of the National Guard during fiscal year 1996.

The District of Columbia National Guard serves as an integral component of the nation's military forces when activated and is trained to respond during civil emergencies or disturbances to protect life, property, and the interest of the District of Columbia.

OFFICE OF EMERGENCY PREPAREDNESS

A total of \$2,178,000 and 35 full-time equivalent positions (including \$1,352,000 and 23 full-time equivalent positions from local funds and \$826,000 and 12 full-time equivalent positions from Federal funds) is recommended for the fiscal year 1996 for the Office of Emergency Preparedness.

The mission of the Office of Emergency Preparedness is saving lives and protecting property by ensuring a preparedness and response capability dedicated to maintaining the continuity of gov-

ernment and restoring government services during and after emergencies, disasters, and crises.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends \$130,000 and 2 full-time equivalent positions from local funds for fiscal year 1996 for the Commission on Judicial Disabilities and Tenure.

The Commission on Judicial Disabilities and Tenure makes determinations regarding the discipline, involuntary retirement, and reappointment of judges of the District of Columbia courts.

JUDICIAL NOMINATION COMMISSION

The budget request of \$80,000 and one full-time equivalent position from local funds is recommended for fiscal year 1996 for the Judicial Nomination Commission.

The Judicial Nomination Commission selects and recommends to the President of the United States nominees to fill judicial vacancies in the District of Columbia Court of Appeals and the Superior Court.

PUBLIC EDUCATION SYSTEM

A total of \$788,983,000 is recommended for the operation of the activities included within this appropriation title.

A summary of the allocations to the agencies and offices under this heading compared with the budget estimates follows:

PUBLIC EDUCATION SYSTEM

Agency/Activity	Fiscal year 1995 approved	Budget estimates, fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Board of Education (Public Schools) ..	\$621,100,000	\$585,956,000	\$585,956,000	\$577,242,000	\$577,242,000	(\$43,858,000)	(\$8,714,000)	(\$8,714,000)	0
Teachers' Retirement System	87,100,000	109,175,000	109,175,000	109,175,000	109,175,000	22,075,000	0	0	0
University of the District of Columbia	89,768,000	84,820,000	81,940,000	79,269,000	79,269,000	(10,499,000)	(5,551,000)	(2,671,000)	0
D.C. School of Law	8,288,000	0	0	64,000	64,000	(8,224,000)	64,000	64,000	0
Education Licensure Commission	0	320,000	0	(96,000)	(96,000)	(96,000)	(416,000)	(96,000)	0
Public Library	22,213,000	21,382,000	20,742,000	21,062,000	21,062,000	(1,151,000)	(320,000)	320,000	0
Commission on the Arts and Humanities	3,834,000	2,267,000	2,267,000	2,267,000	2,267,000	(1,567,000)	0	0	0
Total, Public Education System	832,303,000	803,920,000	800,080,000	788,983,000	788,983,000	(43,320,000)	(14,937,000)	(11,097,000)	0

BOARD OF EDUCATION—PUBLIC SCHOOLS

An appropriation of \$577,242,000 and 10,167 full-time equivalent positions (including \$494,556,000 and 9,014 full-time equivalent positions from local funds, \$75,786,000 and 1,058 from Federal funds, \$4,343,000 and 44 full-time equivalent positions from other funds, and \$2,557,000 and 51 full-time equivalent positions from intra-District funds) is recommended for the public school system for fiscal year 1996.

The District of Columbia Public Schools provide preschool, kindergarten, elementary, secondary and continuing education programs for a projected 81,141 District students.

The total funds available to the public school system in fiscal year 1996 follows:

<i>Total resources</i>		
<i>Agency</i>		<i>Fiscal year 1996</i>
Operating Expenses:		
Recommended in bill:		
General Fund—local sources	\$494,556,000	
Federal grants	75,786,000	
Private and other funds	4,343,000	
Intra-District funds	2,557,000	
Total, operating expenses	577,242,000	

PUPIL MEMBERSHIP

For the 1995–1996 school year, the number of students in the District's public school system is expected to increase by 691, to 81,141. The following table shows annual pupil membership statistics from 1969–1970 to the 1995–1996 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1995–96

School year	Enrollment	Change
October:		
1969	145,584	0
1970	142,857	(2,727)
1971	139,650	(3,207)
1972	136,783	(2,867)
1973	132,438	(4,345)
1974	128,389	(4,049)
1975	126,568	(1,821)
1976	122,586	(3,982)
1977	116,595	(5,991)
1978	113,858	(2,737)
1979	106,156	(7,702)
1980	99,225	(6,931)
1981	94,425	(4,800)
1982	91,105	(3,320)
1983	88,843	(2,262)
1984	87,397	(1,446)
1985	87,092	(305)
1986	86,405	(687)
1987	87,539	1,134
1988	85,306	(2,233)
1989	81,301	(4,005)
1990	80,694	(607)
1991	80,618	(76)
1992	80,937	319
1993	80,678	(259)

PUPIL MEMBERSHIP, 1969-70 THROUGH 1995-96—Continued

School year	Enrollment	Change
1994	80,450	(228)
1995	81,141	691

With the amount recommended in the bill, per pupil expenditures for the 1995-1996 school years from all sources will total \$7,114 of which \$6,095 will be from district funds and \$1,019 will be from Federal and other funds.

TEACHERS' RETIREMENT SYSTEM

The Committee recommends the sum of \$109,175,000 from local funds for Teachers' Retirement and Annuity Payments in 1996.

The Teachers' Retirement System provides annuity payments and other retirement and disability benefits for retired District teachers and their survivors.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends the sum of \$79,269,000 and 1,079 full-time equivalent positions (including \$45,250,000 and 572 full-time equivalent positions from local funds, \$10,611,000 and 156 full-time equivalent positions from Federal funds, \$16,922,000 and 189 full-time equivalent positions from other funds, and \$6,486,000 and 162 full-time equivalent positions from intra-District funds) for the University in fiscal year 1996.

The University of the District of Columbia is the nation's only urban land grant institution. Its mission is to improve the quality of life by meeting higher education needs and aspirations of the residents of the District of Columbia at the lowest possible cost.

DISTRICT OF COLUMBIA SCHOOL OF LAW

The Committee recommends \$64,000 from local funds for the District of Columbia School of Law for fiscal year 1996 as recommended by the D.C. Financial Responsibility and Management Assistance Authority on August 15, 1995.

The District of Columbia School of Law operates a full-time, fully accredited program of lawyer education targeting under-represented groups in the legal profession and provides free legal services to indigent District residences.

EDUCATION LICENSURE COMMISSION

The Committee recommends a reduction of \$96,000 for the Education Licensure Commission for fiscal year 1996 as recommended by the D.C. Financial Responsibility and Management Assistance Authority on August 15, 1995.

PUBLIC LIBRARY

The Committee recommends approval of the \$21,062,000 and 415 full-time equivalent positions (including \$20,159,000 and 408 full-time equivalent positions from local funds, \$446,000 and 6 full-time equivalent positions from Federal funds, \$454,000 and 1 full-time

equivalent position from other funds and \$3,000 from intra-District funds) for fiscal year 1996 for the Public Library.

The Public Library was created by an Act of Congress in 1896 "to furnish books and other printed matter and information service convenient to the homes and offices of all residents" of the District.

COMMISSION ON THE ARTS AND HUMANITIES

An appropriation of \$2,267,000 and 9 full time equivalent positions (including \$1,725,000 and 2 full-time equivalent positions from local funds and \$542,000 and 7 full-time equivalent positions from Federal funds) is recommended for the Commission on the Arts and Humanities for fiscal year 1996.

The Commission on the Arts and Humanities, in partnership with the community, attempts to enrich the quality of life for the people of the District of Columbia through the arts.

HUMAN SUPPORT SERVICES

A total of \$1,845,638,000 is recommended for the departments and agencies funded through this appropriation title.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

HUMAN SUPPORT SERVICES

Agency/Activity	Fiscal year 1995 approved	Budget estimates, fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Department of Human Services	\$1,404,633,000	\$1,718,211,000	\$1,709,827,000	\$1,694,979,000	\$1,694,979,000	\$290,346,000	(\$23,232,000)	(\$14,848,000)	0
Department of Recreation and Parks	30,635,000	35,877,000	31,653,000	32,613,000	32,613,000	1,978,000	(3,264,000)	960,000	0
Office on Aging	19,082,000	19,089,000	19,025,000	19,009,000	19,009,000	(73,000)	(80,000)	(16,000)	0
D.C. General Hospital Payment	46,735,000	56,735,000	56,735,000	56,735,000	56,735,000	10,000,000	0	0	0
Unemployment Compensation Fund	7,944,000	10,000,000	10,000,000	10,000,000	10,000,000	2,056,000	0	0	0
Disability Compensation Fund	20,800,000	26,000,000	26,000,000	26,000,000	26,000,000	5,200,000	0	0	0
Department of Human Rights and Minority Business Development	1,796,000	1,621,000	1,301,000	1,429,000	1,429,000	(367,000)	(192,000)	128,000	0
Office on Latino Affairs	1,128,000	657,000	657,000	657,000	657,000	(471,000)	0	0	0
Commission for Women	282,000	20,000	20,000	20,000	20,000	(262,000)	0	0	0
Energy Office	9,613,000	4,404,000	4,404,000	4,196,000	4,196,000	(5,417,000)	(208,000)	(208,000)	0
Total, Human Support Services	1,542,648,000	1,872,614,000	1,859,622,000	1,845,638,000	1,845,638,000	302,990,000	(26,976,000)	(13,984,000)	0

DEPARTMENT OF HUMAN SERVICES

A total of \$1,694,979,000 and 5,887 full-time equivalent positions (including \$932,005,000 and 3,203 full-time equivalent positions from local funds, \$717,684,000 and 2,621 full-time equivalent positions from Federal funds, \$44,013,000 and 43 full-time equivalent positions from other funds, and \$1,277,000 and 20 full-time equivalent positions from intra-District funds) is recommended in the bill for the programs and activities operated by the Department of Human Services for fiscal year 1996.

The Department of Human Services is charged with meeting the health and welfare needs of individuals and families in the District of Columbia through the development and implementation of health and social service policies.

The following table provides a summary of the Department's major programs showing the actuals for FY 1994, the appropriation for FY 1995, the District's original request for FY 1996, and the Authority's recommendation for FY 1996 which is also recommended by the Committee

DEPARTMENT OF HUMAN SERVICES

[In thousands of dollars]

Programs	Fiscal year—				Committee recommendation
	1994 actual	1995 appropriation	1996 proposed	1996 authority	
Alcohol & Drug Abuse Administration	\$37,999	\$35,921	\$35,217	\$35,217	\$35,217
AFDC/EAS	140,136	129,651	152,292	152,292	152,292
Ambulatory Health Care Administration	30,065	31,000	29,028	29,028	29,028
Adult Services Administration	87,019	81,808	89,680	89,680	89,680
Commission of Public Health	51,797	29,662	32,666	32,666	32,666
Commission of Mental Health	20,098	12,561	11,816	11,816	11,816
Commissioner of Social Services	12,277	11,991	12,637	12,637	12,637
D.C. Village	27,988	23,001	28,174	28,174	28,174
Child/youth Services Administration	26,558	28,133	30,252	30,252	30,252
Child Day Care	31,043	28,628	28,378	28,378	28,378
Foster Care	45,449	41,595	53,083	53,083	53,083
Forensic Services Administration	16,538	15,403	15,917	15,917	15,917
Family Services Administration	62,318	56,788	57,693	57,693	57,693
Gen Pub Assist/Supp Security Income	15,960	14,929	16,226	16,226	16,226
Agency for HIV/AIDS	0	20,306	17,690	17,690	17,690
Income Maintenance Administration	60,193	66,671	59,689	59,689	59,689
Long Term Care Administration	19,922	9,647	11,768	11,768	11,768
Medicaid and Medical Charities	662,718	584,063	843,136	843,136	843,136
Mental Retard/develop Disabilities	31,467	28,614	26,634	26,634	26,634
Management Support Services	42,590	43,452	37,965	37,965	37,965
Deputy for Administration	50,162	42,914	46,182	46,182	46,182
Preventive Health Services	12,744	10,101	12,883	12,883	12,883
Rehabilitation Services	21,307	21,432	20,756	20,756	20,756
Youth Services Administration	39,474	36,362	48,449	48,449	48,449
Total	1,545,822	1,404,633	1,718,211	1,718,211	1,718,221
To be allocated by District government				-23,232	-23,232
D.C. Financial Authority recommendation				1,694,979	1,694,979

D.C. Special Olympics.—The Committee notes that for almost twenty years, the District government has utilized private non-profit organizations to provide year-round sports and recreational

opportunities for children and adults from the District who are mentally handicapped. The Committee notes that these activities fulfill the physical education requirements for over 50 percent of the special needs children in the D.C. public school system. The Committee supports continued use of private non-profit organizations to provide these services and urges the District government to continue their long-standing relationship with the private non-profit sector.

Automated child welfare information systems.—The Committee recognizes the urgency of the District of Columbia proceeding expeditiously to address the adoption and foster care programs currently under court order, especially the need to procure and operate an effective automated child welfare information system. The Committee is aware that programs in some other jurisdictions have encountered problems resulting from lack of experience or poor project management. Given the significant federal share of funding for the District of Columbia system and the court order, the Committee urges the District of Columbia Financial Responsibility and Management Assistance Authority to review and approve such expenditures to ensure that any system adopted provides the best possible combination of experience and ability, price, and likelihood for success. When approving the procurement of outside expertise for the automated child welfare information system, the Authority shall consider the qualifications, experience, price, and overall capabilities and resources of any vendors and should act in a manner which ensures that the project will be successfully completed.

DEPARTMENT OF RECREATION AND PARKS

An appropriation of \$32,613,000 and 515 full-time equivalent positions (including \$27,281,000 and 403 full-time equivalent positions from local funds, \$2,133,000 and 19 full-time equivalent positions from other funds, and \$3,199,000 and 93 full-time equivalent positions from intra-District funds) is recommended for fiscal year 1996 for the Department of Recreation and Parks.

The Department of Recreation and Parks provides all segments of the population, from 2-year-olds to senior citizens and the mentally and physically challenged, with leisure services and recreational programs that contribute to their physical, emotional, social, educational, vocational, and cultural well-being.

OFFICE ON AGING

The Committee recommends the sum of \$19,009,000 and 26 full-time equivalent positions (including \$13,551,000 and 16 full-time equivalent positions from local funds, \$5,310,000 and 9 full-time equivalent positions from Federal funds, \$5,000 from other funds, and \$143,000 and one full-time equivalent position from intra-District funds) for the Office on Aging for fiscal year 1996.

The Office on Aging ensure that a full range of health, education, employment, and social services are available for District of Columbia residents 60 years of age and older.

DISTRICT OF COLUMBIA GENERAL HOSPITAL PAYMENT

A total of \$56,735,000 from local funds is recommended as the District's share of the operating costs of the city's public acute care hospital in fiscal year 1996.

The District of Columbia General Hospital Payment provides reimbursement to the hospital for the uncompensated care of indigent and uninsured patients.

UNEMPLOYMENT COMPENSATION FUND

An appropriation of \$10,000,000 from local funds is recommended for fiscal year 1996 for the Unemployment Compensation Fund.

The Unemployment Compensation Fund provides unemployment compensation to eligible former District government employees during periods of unemployment that occurred through no fault of their own.

DISABILITY COMPENSATION FUND

A total of \$26,000,000 from local funds is recommended for the Disability Compensation Fund for fiscal year 1996.

The Disability Compensation Fund provides District government employees injured on the job with workers' compensation, including medical care, vocational rehabilitation, compensation for wage loss, and survivors' compensation.

DEPARTMENT OF HUMAN RIGHTS AND MINORITY BUSINESS DEVELOPMENT

The sum of \$1,429,000 and 25 full-time equivalent positions (including \$1,287,000 and 25 full-time equivalent positions from local funds, \$106,000 from Federal fund, \$1,000 from other funds, and \$35,000 from intra-District funds) is recommended for the Department of Human Rights and Minority Business Development for fiscal year 1996.

The Department of Human Rights and Minority Business Development works to eliminate discrimination, increase equal opportunity, and protect human rights in the District of Columbia.

OFFICE OF LATINO AFFAIRS

The Committee recommends the sum of \$657,000 and 3 full-time equivalent positions (including \$637,000 and 3 full-time equivalent positions from local funds and \$20,000 from intra-District funds) for the Office on Latino Affairs for fiscal year 1996.

The Office on Latino Affairs ensures that a full range of health, education, employment and social services are available to the Latino community in the District of Columbia.

COMMISSION FOR WOMEN

The Committee recommends \$20,000 from local funds for fiscal year 1996 for the Commission for Women.

The Commission for Women, established by D.C. Law 2-109, the Commission for Women Act of September 22, 1978, was established

to ensure fairness and equality for women in the workplace and in the District of Columbia community.

ENERGY OFFICE

The Committee recommends the appropriation of \$4,196,000 and 13 full-time equivalent positions (including \$3,585,000 and 9 full-time equivalent positions from Federal funds and \$611,000 and 4 full-time equivalent positions from other funds) for fiscal year 1996 for the Energy Office.

The Energy Office contributes to the District's quality of life and economic competitiveness by making it energy efficient through education, regulation, conservation and assistance services.

PUBLIC WORKS

A total of \$297,326,000 for fiscal year 1996 is recommended in the bill for activities funded through this appropriation.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

PUBLIC WORKS

Agency/Activity	Fiscal year 1995 approved	Budget estimates, fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Department of Public Works	\$156,348,000	\$164,848,000	\$161,227,000	\$160,985,000	\$160,985,000	\$4,637,000	(\$3,863,000)	(\$242,000)	0
Pay-as-You-Go	0	0	0	288,000	288,000	288,000	288,000	288,000	0
Taxicab Commission	1,787,000	1,661,000	1,501,000	1,213,000	1,213,000	(574,000)	(448,000)	(288,000)	0
Washington Metropolitan Area Transit Commission	96,000	96,000	96,000	96,000	96,000	0	0	0	0
Washington Metropolitan Area Transit Authority (Metro)	117,051,000	126,899,000	130,899,000	130,899,000	130,899,000	13,848,000	4,000,000	0	0
School Transit Subsidy	4,345,000	3,845,000	3,845,000	3,845,000	3,845,000	(500,000)	0	0	0
Total, Public Works	279,627,000	297,349,000	297,568,000	297,326,000	297,326,000	(17,699,000)	(23,000)	(242,000)	0

DEPARTMENT OF PUBLIC WORKS

The Committee recommends an appropriation of \$160,985,000 and 1,896 full-time equivalent positions (including \$89,903,000 and 1,140 full-time equivalent positions from local funds, \$2,682,000 and 32 full-time equivalent positions from Federal funds, \$17,771,000 and 68 full-time equivalent positions from other funds, \$50,629,000 and 656 full-time equivalent positions from intra-District funds) for the Department of Public Works for fiscal year 1996.

Automated Anti-Icing System.—The Committee applauds the District of Columbia for its recent evaluation of new technology that will enhance the safety of the traveling public during adverse weather conditions, improve the cost-effectiveness of bridge maintenance and prolong the life of the existing road infrastructure. In the event of frost, ice or freezing rain, the early application of liquid deicing chemicals from a remotely-operated fully automatic distribution system installed on the bridge surface may be all of the winter road maintenance required.

New technology proposed by the District for installation on Chain Bridge is a state of the art, remotely-operated, anti-icing system that incorporates built in sensors to detect impending icing conditions, monitor surface and atmospheric indicators to accurately predict the approach of freezing conditions, and provide advance warning of icing conditions when the onset of freezing is imminent.

The installation of a fully automated anti-icing system for bridge management will eliminate the need for placing dedicated trucks and personnel “around the clock”, on location, at critical bridge sites in anticipation of and during freezing conditions and will eliminate the unnecessary expenditure of already limited resources.

The Committee commends the District for the effort underway and strongly endorses pilot project funding for the installation of a remotely operated automated deicing system for the Chain Bridge.

Geographic information systems (GIS).—The Committee believes that greater efficiency and productivity can be achieved through the use of a geographic information system (GIS). Such a program will not only assist in the operation, maintenance and planning of the District’s physical infrastructure, but can also enhance public safety and increase revenues through more accurate and efficient property tax collection. The National Capital Planning Commission is also providing administrative and financial resources to the District’s GIS program. Because of the many benefits, financial and otherwise, that will accrue to the District, the Committee urges District officials, including the District of Columbia Financial Responsibility and Management Assistance Authority, to include \$2,500,000 for the geographic information system in the District’s fiscal year 1996 revised budget.

The Department of Public Works is responsible for maintaining the District’s physical infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District’s vehicles and equipment except those of the department of Police, Fire, Corrections and the public schools.

PAY-AS-YOU-GO

The Committee recommends \$288,000 for pay-as-you-go for fiscal year 1996 as recommended by the D.C. Financial Responsibility and Management Assistance Authority on August 15, 1995.

TAXICAB COMMISSION

A total of \$1,213,000 and 18 full-time equivalent positions (including \$642,000 and 18 full-time equivalent positions from local funds and \$571,000 from other funds) is recommended for the Taxicab Commission for fiscal year 1996.

The Taxicab Commission is responsible for providing the public with safe and reliable taxicab and other transportation services through the regulation of the public vehicle-for-hire industry in the District of Columbia.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends \$96,000 from local funds for fiscal year 1996 for the Transit Commission.

The Washington Metropolitan Area Transit Commission ensures that the public is provided with responsible and reliable transportation services through the regulation of privately-owned, for-hire passenger carriers serving the region.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends \$130,899,000 from local funds for fiscal year 1996 for the District's share of the operating expenses and debt services for Metrorail and Metrobus operations. The Committee expects the District to meet its obligations to the Washington Metropolitan Area Transit Authority on time and in full. The District's obligation to make payments to WMATA is determined through regional agreements and service levels in place and is not discretionary in nature. The Committee strongly urges the District to uphold its regional commitments to avoid the associated adverse impacts for other jurisdictions in the region. Further, the Committee fears that any level of funding below that recommended could jeopardize those regional agreements and result in significant service curtailments in the District, thus impeding the ability of residents to access employment opportunities throughout the region.

The Washington Metropolitan Area Transit Authority provides safe, convenient, and cost-efficient mass transit service within the District of Columbia and throughout the Washington Metropolitan Area.

SCHOOL TRANSIT SUBSIDY

The bill includes \$3,845,000 from local funds for fiscal year 1996 for the school transit subsidy.

The School Transit Subsidy provides a subsidy for school children who use metrobus and metrorail for educationally related transportation. Students pay one-third of the base boarding fare and the annual subsidy amount is the difference between the actual fare and the students' payments.

FINANCING AND OTHER USES

The Committee recommends a total of \$195,306,000 for the following appropriation titles:

Agency/Activity	Fiscal year 1995 approved	Budget estimates fiscal year 1996	Revised request fiscal year 1996	Authority recommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Washington Convention Center									
Transfer Payment	\$12,850,000	\$5,400,000	\$5,400,000	\$5,400,000	\$5,400,000	(\$7,450,000)	0	0	0
Repayment of Loans and Interest	306,768,000	285,787,000	257,787,000	327,787,000	327,787,000	21,019,000	\$42,000,000	\$70,000,000	0
Repayment of General Fund Recovery Debt	38,678,000	38,678,000	38,678,000	38,678,000	38,678,000	0	0	0	0
Short-Term Borrowing	5,000,000	9,698,000	9,698,000	9,698,000	9,698,000	4,698,000	0	0	0
Optical and Dental Benefits	3,312,000	0	0	0	0	(3,312,000)	0	0	0
Pay Adjustment	106,095,000	0	0	0	0	(106,095,000)	0	0	0
Pay Renegotiation or Reduction in Compensation	0	(46,409,000)	(46,409,000)	(46,409,000)	(46,409,000)	(46,409,000)	0	0	0
Incentive Buyout Payments	0	8,000,000	19,000,000	19,000,000	19,000,000	19,000,000	11,000,000	0	0
Outplacement Service	0	0	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	0	0
D.C. General Hospital Deficit Payment	10,000,000	0	0	0	0	(10,000,000)	0	0	0
Rainy Day Fund	22,508,000	0	0	4,563,000	4,563,000	(17,945,000)	4,563,000	4,563,000	0
Job-Producing Economic Development Incentives	22,600,000	0	0	0	0	(22,600,000)	0	0	0
Cash Reserve Fund	3,957,000	0	0	0	0	(3,957,000)	0	0	0
Boards & Commissions Reduction	0	(500,000)	0	(500,000)	(500,000)	(500,000)	0	(500,000)	0
Government Re-engineering Program	0	(20,000,000)	(16,000,000)	(16,000,000)	(16,000,000)	(16,000,000)	4,000,000	0	0
Personal and Nonpersonal Services Adj.	(13,632,000)	0	0	0	(148,411,000)	(134,779,000)	(148,411,000)	(148,411,000)	(\$148,411,000)
Sec. 138 Spending Reductions ..	(140,000,000)	0	0	0	0	140,000,000	0	0	0
Total, Financing and Other Uses	378,136,000	280,654,000	269,654,000	343,717,000	195,306,000	(182,830,000)	(85,348,000)	(74,348,000)	(148,411,000)

WASHINGTON CONVENTION CENTER TRANSFER PAYMENT

An appropriation of \$5,400,000 from local funds is recommended for fiscal year 1996 as the general fund contribution to the Washington Convention Center.

The Convention Center budgets and accounts for all financial activities related to the operation of the Washington Convention Center and the marketing activities of the Washington Convention and Visitors Association, the D.C. Committee to Promote Washington, and the D.C. Chamber of Commerce.

REPAYMENT OF LOANS AND INTEREST

A total of \$327,787,000 from local funds is recommended for the repayment of loans and interest for fiscal year 1996.

The Repayment of Loans and Interest appropriation provides for the payment of the debt service costs of the District government's long-term borrowings to finance capital project expenditures of general fund agencies and the amortization of costs for private hospital construction.

REPAYMENT OF GENERAL FUND RECOVERY DEBT

In fiscal year 1980, the District's financial results were reported according to generally accepted accounting principles (GAAP) and revealed an accumulated general fund operating deficit of \$387,509,000 at the close of fiscal year 1980. This meant that the general fund's accrued liabilities from past years exceeded its current assets by \$387,509,000. Over the next seven years the District reduced the deficit by a total of \$182,916,000 or 47 percent. However, in fiscal year 1988 an unfavorable tax decision and other factors resulted in a further deficit of \$14,279,000. In fiscal year 1989 and 1990 spending pressures combined with falling revenues created further deficits that brought the accumulated general fund deficit to \$331,589,000.

In August 1991, Congressional legislation was approved (Public Law 102-106) and the District issued \$336,605,000 in 12-year general recovery bonds to eliminate the accumulated general fund deficit. The amount included \$5,000,000 to cover the costs associated with issuing the bonds.

During fiscal years 1991, 1992 and 1993 the District reported small general fund operating surpluses on the accrual basis. For fiscal year 1994, which was the last year of a four-year administration, a large deficit of \$335,428,000 was reported on an accrual basis by the independent auditors. (NOTE.—At the end of the previous administration in FY 1990 a substantial deficit of \$118,136,000 was reported on the accrual basis.) It should be noted that the auditor's opinion letter accompanying the FY 1994 financial statements did not include a matter of emphasis paragraph noting the large deficit and the continuing decline in the cash account which left the District government technically insolvent, i.e., the current liabilities exceeded the current assets by almost two to one (pages 16 and 17 of the District's Comprehensive Annual Financial Report for the year ended September 30, 1994).

The Committee notes that were it not for the issuance of long-term bonds to finance the accumulated operating deficit as of Sep-

tember 30, 1990 of \$331,589,000, the District's total accumulated operating deficit as of September 30, 1994 would be \$655,695,000. This is the result of continually overspending annual approved operating budgets. These deficits should not be financed with borrowed funds which have to be repaid over future operating periods thus depleting cash needed to fund current operating programs in those years.

The Committee recommends \$38,678,000, as requested, from local funds for fiscal year 1996 to cover the principal and interest due on these bonds. The following table provides a chronology of the changes in the District's accumulated general fund deficit from fiscal year 1980 through fiscal year 1994:

GENERAL FUND ACCUMULATED SURPLUS (DEFICIT)

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1980	(\$203,509,000)	¹ (\$184,000,000)	² (\$387,509,000)
Adjustments during fiscal year 1981 ³	(14,001,000)	92,000,000	77,999,000
Sept. 30, 1981	(217,510,000)	(92,000,000)	(309,510,000)
Surplus during fiscal year 1982 .....	.....	13,061,000	13,061,000
Sept. 30, 1982	(217,510,000)	(78,939,000)	(296,449,000)
Surplus during fiscal year 1983 ⁴ .....	.....	17,038,000	17,038,000
Sept. 30, 1983	(217,510,000)	(61,901,000)	(279,411,000)
Adjustment (internal services fund deficit)	(7,909,000)	.....	(7,909,000)
Sept. 30, 1984	(225,419,000)	17,460,000	17,460,000
Surplus during fiscal year 1985 ⁵ .....	.....	(44,441,000)	(269,860,000)
Sept. 30, 1985	(225,419,000)	24,926,000	24,926,000
Surplus during fiscal year 1986 ⁶ .....	.....	(19,515,000)	(244,934,000)
Sept. 30, 1986	(224,881,000)	538,000	20,053,000
Surplus during fiscal year 1987 ⁷ .....	.....	19,515,000	20,053,000
Sept. 30, 1987	(224,881,000)	.....	(224,881,000)
Surplus during fiscal year 1988 ⁷ .....	.....	20,288,000	20,288,000
Sept. 30, 1988	(204,593,000)	.....	(204,593,000)
Deficit during fiscal year 1989 ⁷ .....	.....	(14,279,000)	(14,279,000)
Sept. 30, 1989	(218,872,000)	.....	(218,872,000)
Surplus during fiscal year 1990 ⁷ .....	.....	5,469,000	5,469,000
Sept. 30, 1990	(213,403,000)	.....	(213,403,000)
Deficit during fiscal year 1991 .....	.....	(118,186,000)	(118,186,000)
Sept. 30, 1991	(331,589,000)	.....	(331,589,000)
Adjustment during fiscal year 1991 ⁸	331,589,000	.....	331,589,000
Sept. 30, 1992	1,570,000	.....	1,570,000
Surplus during fiscal year 1993 .....	.....	.....	⁹ 1,570,000
Sept. 30, 1993	1,986,000	.....	1,986,000
Surplus during fiscal year 1994 .....	.....	.....	⁹ 3,556,000
Sept. 30, 1994	7,766,000	.....	7,766,000
Deficit during fiscal year 1995 .....	.....	.....	⁹ 11,322,000
Sept. 30, 1995	(335,428,000)	.....	(335,428,000)
Sept. 30, 1996 .....	.....	.....	⁹ (324,106,000)

¹ Amount District government had planned to borrow at the end of FY 1980. See p. 1032, of FY 1984 D.C. Hearings.

² In addition, an imbalance of \$66,208,000 in the capital budget of the D.C. Department of Transportation was funded through (1) a reprogramming of \$28,475,700 in the Supplemental Appropriations Act for fiscal year 1979 (Public Law 96-38) (see page 162, Senate Report No. 96-224) and (2) new budget (obligational) authority of \$37,733,100 in the D.C. Appropriations Act for fiscal year 1981 (see page 53, House Report No. 96-1271).

³ Includes \$51,400,000 in additional revenues, \$9,699,000 reclassification of non-accrual employee annual leave, \$6,400,000 in expenditure reductions, and \$10,500,000 in accounting adjustments.

⁴ Budgeted at \$20 million.

⁵ Budgeted at \$15 million.

⁶ Budgeted at \$20.1 million.

⁷ Budgeted at \$20 million reduction.

⁸ 12-year deficit recovery bonds sold September 1991 pursuant to P.L. 102-106 approved August 17, 1991.

⁹ Reflects budget surplus (deficit) on accrual basis.

SHORT-TERM BORROWING

The Committee recommends \$9,698,000 from local funds for fiscal year 1996 to pay the interest and other costs associated with

borrowings to meet short-term cash needs of the District government.

PAY RENEGOTIATION OR REDUCTION IN COMPENSATION

The Committee recommends a general reduction of \$46,409,000, as requested, to be accomplished by decreasing the rates of compensation for District government employees and employees who are subject to collective bargaining agreements. This reduction shall be executed, to the extent possible, through the renegotiation of existing collective bargaining agreements.

RAINY DAY FUND

The Committee recommends \$4,563,000 from local funds to meet extraordinary and unanticipated funding needs of the District to be accessed by the Mayor only with the approval of the Council by resolution.

INCENTIVE BUYOUT PROGRAM

The Committee recommends \$19,000,000 to pay the incentive payments to employees who elected to leave the District government under one of the programs.

OUTPLACEMENT SERVICES

The Committee recommends \$1,500,000 to provide outplacement services for employees who leave the government involuntarily.

BOARDS AND COMMISSIONS

The Committee recommends a general reduction of \$500,000, as requested, to reflect the elimination of stipends for most board and commission members.

GOVERNMENT RE-ENGINEERING PROGRAM

The Committee recommends a general reduction of \$16,000,000, as requested, to be realized through agency consolidation and eliminations, procurement reform, privatization, and program and service re-engineering.

PERSONAL AND NONPERSONAL SERVICES ADJUSTMENTS

The Committee recommends a general reduction of \$148,411,000 together with the related full-time-equivalent positions in personal and nonpersonal services to be allocated by the Mayor in accordance with the direction of the D.C. Financial Responsibility and Management Assistance Authority, pursuant to section 208 of Public Law 104-8, approved April 17, 1995. This reduction is similar to the \$150,000,000 cut approved by the House during consideration of the District's fiscal year 1995 appropriations bill. The Committee directs that the allocation of this reduction to the departments, agencies and programs be made within 30 days after the date of enactment of this Act and reflected in the financial plan that will be transmitted to the Congress by March 1, 1996 with the District's fiscal year 1996 supplemental budget request. While the Committee has analyzed the District's budget and has carefully reviewed and researched numerous reports and recommendations

made by various organizations and groups including the Mayor's Transition Team, the Committee has not allocated these reductions by line item in deference to the newly-created D.C. Financial Responsibility and Management Assistance Authority.

CAPITAL OUTLAY

The Committee recommends \$62,562,000, as requested, for fiscal year 1996 consisting of new authority totaling \$168,222,000 and rescissions of \$105,660,000. In addition the Committee recommends reprogrammings for the Department of Public and Assisted Housing from phase to phase within 12 public housing projects for a total of \$4,066,423. The Committee also recommends a reprogramming of \$17,436,236 for seven projects under the transportation facilities category and \$2,950,000 for three projects to be obtained from the Asbestos Abatement project and the Environmental Recovery Facility under the Environmental Facilities category.

The Committee has approved \$39,477,000 in Federal and other funds for capital projects under the Water and Sewer Enterprise Fund.

A brief explanation of the Committee's recommendations is provided starting below:

CAPITAL OUTLAY

Activity	Estimate	Revised estimate	Committee recommended	Bill compared with estimate
Department of Administrative Services	(\$362,133)	(\$362,133)	(\$362,133)	0
Office of the Budget	0	1,500,000	1,500,000	(\$1,500,000)
Office of Financial Management	0	28,000,000	28,000,000	(2,000,000)
Department of Public and Assisted Housing	0	0	0	0
Metropolitan Police Department	(7,025,803)	(7,025,803)	(7,025,803)	0
District of Columbia Court System	(23,899,194)	(23,899,194)	(23,899,194)	0
University of the District of Columbia	(56,903,634)	(56,903,634)	(56,903,634)	0
D.C. School of Law	(9,190,000)	(8,045,000)	(8,045,000)	(1,145,000)
Department of Human Services	(1,949,626)	(1,949,626)	(1,949,626)	0
Department of Parks and Recreation	(4,530,076)	(4,530,076)	(4,530,076)	0
Office on Aging	(494,099)	(494,099)	(494,099)	0
Department of Public Works:				
Transportation Facilities	0	0	0	0
Governmental Facilities	1,349,714	1,349,714	1,349,714	0
Environmental Facilities	(1,450,000)	(1,450,000)	(1,450,000)	0
Washington Metropolitan Area Transit Authority (Metro)	51,000,000	51,000,000	51,000,000	0
Total, Capital Outlay, General Fund	(53,454,851)	(22,809,851)	(22,809,851)	(4,645,000)
Federal grants and other funding ..	124,849,000	124,849,000	124,849,000	0
Grand Total, Capital Outlay	71,394,149	102,039,149	102,039,149	(4,645,000)

Department of Administrative Services.—The Committee recommends approval of the requested rescissions of \$343,151 for the repairs to the Potomac Building project and \$18,982 for the space consolidation project.

Office of the Budget.—The Committee recommends \$1,500,000 for a capital needs assessment study.

Office of Financial Management.—The Committee recommends \$28,000,000 for improvements to the Financial Management System.

Department of Public and Assisted Housing.—The Committee recommends the following reprogrammings: vacant unit repairs, \$500,000 from design to project management and \$161,475 for equipment from construction; convector replacement \$253,049 from project management to construction; architectural barrier removal project, \$166,702 from construction to equipment; asbestos removal, \$49,155 from project management to construction; Valley Green, \$637,912 from project management to construction; site lighting, \$209,526 from project management and \$250,000 from equipment to construction; engineering survey, \$25,000 from equipment to design; window replacement, \$153,948 from project management to construction; Ellen Wilson, \$802,568 from project management to construction; Eastgate Gardens, \$179,365 from project management to design, \$100,000 and construction \$79,365; and Kenilworth Parkside, \$601,717 from project management to construction.

Metropolitan Police Department.—The Committee recommends the requested rescissions as follows: \$977,000 from the Helicopter Facility project, \$4,549,000 for the Central Cellblock Expansion project and \$1,499,803 for the renovation of the old Seventh District Station House project.

District of Columbia Courts.—The Committee recommends the requested rescissions as follows: \$4,927,025 for the new Appellate Court, \$9,995,664 for the Building Restoration Project, \$1,984,709 for the Renovation of Building projects, \$995,800 for the Senior Judges Chambers, and \$5,995,996 for the Judicial Reorganization Act project.

University of the District of Columbia.—The Committee recommends the requested rescissions as follows: \$40,608,918 for the Van Ness II project, \$10,000,000 for the Renovate Miner Building project, and \$7,294,716 for the Aerospace Building project. The Committee also recommends the requested increase of \$1,000,000 for the renovation of the Carter G. Woodson Junior High School for the University of the District of Columbia East Campus.

District of Columbia School of Law.—The Committee recommends the requested rescission of \$8,045,000 for the Law School Facility Project.

Department of Human Services.—The Committee recommends the requested rescission of \$1,949,626 for the Income Maintenance Center, Ward 8.

Department of Recreation and Parks.—The Committee recommends the requested rescissions as follows: \$71,892 for the permanent improvements project, \$617,000 for the Hardy Recreation Center renovation project, \$311,000 for the Brentwood Playground project, \$648,594 for the Deanwood Renovation project, \$672,332 for the Fort Stanton Center renovations, \$399,258 for the Day Care Centers Renovations project, and \$1,810,000 for the Children's Theater project.

Office of Aging.—The Committee recommends the requested rescission of \$494,099 for the Senior Citizens Wellness Center in Ward 7.

Department of Public Works, Governmental Facilities.—The Committee recommends the reprogramming of \$1,500,000 from asbestos abatement and \$1,450,000 from the Material Recovery Facility under the environmental facilities category, for replacement of heating, ventilation and air conditioning, \$600,000; underground storage tank removal and replacement project, \$800,000; and electrical modernization, \$1,550,000. The Committee also recommends the requested rescissions of \$4,177 for the elimination of Fire Hazards project, \$1,989 for the permanent improvements projects, \$64,314 for the permanent improvements project, \$3,514 for the electrical modernization project; and \$26,292 for the emergency renovations project.

Department of Public Works, Transportation Facilities.—The Committee recommends the following reprogramming from Potomac River Freeway, \$16,146; South Capital Street Improvements, \$200,000; Communications Cable, \$1,146,713; Public Space, \$101,090; Electrical System Improvements, \$150,000; Roadway Resurfacing, \$10,000,000; Neighborhood Streets, \$622,287; Roadway Upgrading \$4,900,000 and Traffic Operations Improvements, \$300,000 to fund the following: Bridge Rehabilitation, \$1,500,000; Roadway Reconstruction, \$200,000; Local Street Improvements, \$260,000; Traffic Safety Improvements, \$150,000; Highway Aid Match \$12,626,236; Mitigation and Air Quality, \$700,000; and Federal Planning and Management System, \$2,000,000.

Department of Public Works, Environmental Facilities.—The Committee recommends the requested reprogramming of \$1,450,000 from the Material Recovery Facility project to the governmental facilities category.

Washington Metropolitan Area Transit Authority.—The Committee recommends the requested increases of \$48,000,000 for the District's match to complete the last 13.5 miles of the adopted regional Metrorail System, \$2,000,000 for the Metrorail rehabilitation program, and \$1,000,000 for the Metrobus program.

In addition the Committee recommends \$85,372,000 in Federal funds (including \$850,000 for the Department of Housing and Community Development, \$18,000,000 for Department of Public and Assisted Housing, \$1,552,000 for the Department of Human Services, and \$64,970,000 for the Department of Public Works (Transportation Facilities)).

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT

Project title	1996 estimate	1996 revised estimate	Recommended for 1996
Department of Administrative Services:			
Repairs to Potomac Building	(\$343,151)	(\$343,151)	(\$343,151)
Space consolidation project	(18,982)	(18,982)	(18,982)
Total, Department of Administrative Services	(362,133)	(362,133)	(362,133)
Office of the Budget: Capital needs assessment	0	1,500,000	1,500,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1996 estimate	1996 revised estimate	Recommended for 1996
Office of Financial Management: Improvements to the Financial Management System	0	28,000,000	28,000,000
Department of Public and Assisted Housing:			
Vacant unit repairs	0	0	0
Convactor replacement	0	0	0
Architectural improvements, 1133 North Capitol Street, NE	0	0	0
Asbestos removal, various locations	0	0	0
Valley Green, 3916 Wheeler Road, SE	0	0	0
Site lighting, various locations	0	0	0
Engineering survey, various locations	0	0	0
Window replacements, various locations	0	0	0
Roof replacement, various locations	0	0	0
Ellen Wilson, 727 7th Street, SE	0	0	0
Eastgate Gardens, F Street, SE	0	0	0
Kenilworth/Parkside, 4500 Quarles Street, NW	0	0	0
Total, Department of Public and Assisted Housing	0	0	0
Metropolitan Police Department:			
Helicopter facility project	(977,000)	(977,000)	(977,000)
Central cellblock expansion project	(4,549,000)	(4,549,000)	(4,549,000)
Renovation of the Old Seventh District Station House	(1,499,803)	(1,499,803)	(1,499,803)
Total, Metropolitan Police Department	(7,025,803)	(7,025,803)	(7,025,803)
District of Columbia Courts:			
New appellate court project	(4,927,025)	(4,927,025)	(4,927,025)
Building restoration project	(9,995,664)	(9,995,664)	(9,995,664)
Renovation of building project	(1,984,709)	(1,984,709)	(1,984,709)
Senior judges chambers project	(995,800)	(995,800)	(995,800)
Judicial Reorganization Act project	(5,995,996)	(5,995,996)	(5,995,996)
Total, District of Columbia Courts	(23,899,194)	(23,899,194)	(23,899,194)
University of the District of Columbia:			
Van Ness III project	(40,608,918)	(40,608,918)	(40,608,918)
Renovate Miner Building project	(10,000,000)	(10,000,000)	(10,000,000)
Aerospace Building project	(7,294,716)	(7,294,716)	(7,294,716)
Renovation of Custis G. Woodson Junior High School for University East Campus	1,000,000	1,000,000	1,000,000
Total, University of the District of Columbia	(56,903,634)	(56,903,634)	(56,903,634)
District of Columbia School of Law: Law school facility project	(9,190,000)	(8,045,000)	(8,045,000)
Department of Human Services: Income Maintenance Center, Ward 8 renovation	(1,949,626)	(1,949,626)	(1,949,626)
Department of Recreation and Parks:			
Permanent improvements	(71,892)	(71,892)	(71,892)
Hardy Recreation Center renovations	(617,000)	(617,000)	(617,000)
Brentwood Playground project	(311,000)	(311,000)	(311,000)
Deanwood renovations project	(648,594)	(648,594)	(648,594)
Fort Station Center renovations	(672,332)	(672,332)	(672,332)
Day care centers renovations	(399,258)	(399,258)	(399,258)
Children's Theater project	(1,810,000)	(1,810,000)	(1,810,000)
Total, Department of Recreation and Parks	(4,530,076)	(4,530,076)	(4,530,076)
Office on Aging: Senior Citizens Wellness Center, Ward 7	(494,099)	(494,099)	(494,099)

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	1996 estimate	1996 revised estimate	Recommended for 1996
Department of Public Works:			
Governmental facilities:			
Underground storage, various locations	800,000	800,000	800,000
Electrical modernization, various locations	1,550,000	1,550,000	1,550,000
HVAC systems rehabilitation, various locations	600,000	600,000	600,000
Asbestos abatement, various locations	(1,500,000)	(1,500,000)	(1,500,000)
Elimination fire hazards project	(4,177)	(4,177)	(4,177)
Permanent improvements project	(1,989)	(1,989)	(1,989)
Permanent improvements project	(64,314)	(64,314)	(64,314)
Electrical modernization project	(3,514)	(3,514)	(3,514)
Emergency renovations project	(26,292)	(26,292)	(26,292)
Total, Governmental facilities	1,349,714	1,349,714	1,349,714
Transportation facilities:			
Highway Aid Match Fund, various locations	12,626,236	12,626,236	12,626,236
Local street improvements (CAT)	260,000	260,000	260,000
Traffic safety improvements, various locations	150,000	150,000	150,000
Bridge rehabilitation, various locations	1,500,000	1,500,000	1,500,000
Federal Plan and Management Systems (CKT), various locations ...	200,000	200,000	200,000
Mitigation and air quality (CMT), various locations	700,000	700,000	700,000
Federal Plan and Management Systems (PMT), various locations ...	2,000,000	2,000,000	2,000,000
Potomac River Freeway	(16,146)	(16,146)	(16,146)
South Capitol Street improvements	(200,000)	(200,000)	(200,000)
Communications cable	(1,146,713)	(1,146,713)	(1,146,713)
Public space	(101,090)	(101,090)	(101,090)
Electrical systems improvements	(150,000)	(150,000)	(150,000)
Roadway resurfacing	(10,000,000)	(10,000,000)	(10,000,000)
Neighborhood streets	(622,287)	(622,287)	(622,287)
Roadway upgrading	(4,900,000)	(4,900,000)	(4,900,000)
Traffic operations improvements	(300,000)	(300,000)	(300,000)
Total, transportation facilities	0	0	0
Environmental facilities: Material recovery facility	(1,450,000)	(1,450,000)	(1,450,000)
Washington Metropolitan Area Transit Authority (Metro):			
Metrobus	1,000,000	1,000,000	1,000,000
Metrorail rehabilitation, various locations	2,000,000	2,000,000	2,000,000
Metrorail construction, green line	48,000,000	48,000,000	48,000,000
Total, Washington Metropolitan Area Transit Authority (Metro)	51,000,000	51,000,000	51,000,000
Total, capital outlay, general fund	(53,454,851)	(22,809,851)	(22,809,851)
Federal grants and other funds:			
General fund	85,372,000	85,372,000	85,372,000
Water and sewer fund	39,477,000	39,477,000	39,477,000
Grand total, capital outlay	71,394,149	102,039,149	102,039,149

ENTERPRISE AND OTHER FUNDS

The Committee recommends a total of \$496,846,000 for the activities funded through these appropriation titles.

ENTERPRISE AND OTHER FUNDS

Agency/Activity	Fiscal year 1995 approved	Budget estimates fiscal year 1996	Revised request fiscal year 1996	Authority rec- ommended fiscal year 1996	Recommended in bill	Bill compared with—			Authority recommended
						Fiscal year 1995 approved	Fiscal year 1996 estimates	Fiscal year 1996 revised	
Department of Public Works (Utility Administration)	\$254,563,000	\$204,329,000	\$204,329,000	\$193,398,000	\$193,398,000	(\$61,165,000)	(\$10,931,000)	(\$10,931,000)	0
Washington Aqueduct	21,013,000	39,524,000	39,524,000	0	0	(21,013,000)	(39,524,000)	(39,524,000)	0
Total, Water and Sewer En- terprise Fund	275,576,000	243,853,000	243,853,000	193,398,000	193,398,000	(82,178,000)	(50,455,000)	(50,455,000)	0
Lottery and Charitable Games	192,068,000	229,950,000	229,950,000	229,907,000	229,907,000	37,839,000	(43,000)	(43,000)	0
Cable Television	2,654,000	2,351,000	2,351,000	2,469,000	2,469,000	(185,000)	118,000	118,000	0
Sports Commission (STARPLEX)	6,392,000	6,580,000	6,580,000	8,637,000	8,637,000	2,245,000	2,057,000	2,057,000	0
D.C. General Hospital	143,920,000	115,034,000	115,034,000	(2,487,000)	(2,487,000)	(146,407,000)	(117,521,000)	(117,521,000)	0
Retirement Board	0	13,440,000	13,440,000	13,417,000	13,417,000	13,417,000	(23,000)	(23,000)	0
Correctional Industries Fund	7,642,000	10,516,000	10,516,000	10,048,000	10,048,000	2,406,000	(468,000)	(468,000)	0
Washington Convention Center	19,541,000	37,957,000	37,957,000	37,957,000	37,957,000	18,416,000	0	0	0
D.C. Financial Responsibility and Management Assistance Authority ..	0	0	3,500,000	3,500,000	3,500,000	3,500,000	3,500,000	0	0
Total, Enterprise and Other Funds	647,793,000	659,681,000	663,181,000	496,846,000	496,846,000	(150,947,000)	(162,835,000)	(166,335,000)	0

DEPARTMENT OF PUBLIC WORKS

WATER AND SEWER UTILITY ADMINISTRATION

The Committee recommends \$193,398,000 and 1,024 full-time equivalent positions (including \$188,221,000 and 924 full-time equivalent positions from local funds, \$433,000 from other funds, and \$4,744,000 and 100 full-time equivalent positions from intra-District funds) in operating expenses from the water and sewer fund for fiscal year 1996.

The Committee recommends \$39,477,000 from Federal funds for capital outlay for fiscal year 1996.

The Water and Sewer Utility Administration provides the citizens of the District of Columbia with drinking water and collects, treats, and disposes of wastewater for the District as well as a large portion of neighboring jurisdictions in an environmentally safe manner in an effort to protect our waterways.

WASHINGTON AQUEDUCT

The Committee notes that the D.C. Financial Responsibility and Management Assistance Authority's recommendations of August 15, 1995 did not include funds for the operation of the Washington Aqueduct. The Committee recommends that District officials reprogram funds necessary for the activities of the Aqueduct in fiscal year 1996.

The Washington Aqueduct is responsible for the collection, purification, and pumping of an adequate supply of potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County, Virginia.

LOTTERY AND CHARITABLE GAMES CONTROL BOARD

An appropriation of \$229,907,000 and 88 full-time equivalent positions (including \$8,099,000 and 88 full-time equivalent positions for administrative expenses of the board and \$221,808,000 for non-administrative costs from revenue generated by the Board) is recommended for fiscal year 1996 for the Lottery and Charitable Games Control Board.

The District of Columbia Lottery and Charitable Games Control Board was established by D.C. Law 3-172, Law to Legalize Lotteries, Numbers Games, and Bingo and Raffles for Charitable purposes in the District of Columbia. The board is responsible for investigating license applicants, inspecting licensed premises and enterprises, ensuring public protection against fraud and deception, regulating the conduct of charitable games, conducting legalized lotteries and generating revenue for the District of Columbia.

OFFICE OF CABLE TELEVISION

A total of \$2,469,000 and 8 full-time equivalent positions (including \$2,137,000 and 8 full-time equivalent positions from local funds and \$332,000 from other funds) is recommended for the Office of Cable Television for fiscal year 1996.

The Office of Cable Television was established pursuant to D.C. Law 4-142, the Cable Television Communications Act of 1981. The statutory responsibilities of the Office of Cable Television are to

protect and promote the public interest in cable television and assure that policies and provisions of the cable television laws are properly executed.

SPORTS COMMISSION (STARPLEX)

The Committee recommends \$8,637,000 from other funds as recommended by the D.C. Financial Responsibility and Management Assistance Authority for the Sports Commission (STARPLEX) for fiscal year 1996.

The Sports Commission, formerly the D.C. Armory Board, consolidates the District's efforts in attracting amateur and professional sporting events to the District. The Sports Commission is an independent agency of the District government and is responsible for the management of the Robert F. Kennedy Stadium and the secondary use of the D.C. Armory.

D.C. GENERAL HOSPITAL

The Committee recommends a reduction of \$2,487,000 and a reduction of 180 full-time-equivalent positions for D.C. General Hospital during fiscal year 1996 as recommended by the D.C. Financial Responsibility and Management Assistance Authority on August 15, 1995. The Committee further recommends that District officials consider a reprogramming in the event the Hospital is to continue operating as a medical facility.

The Hospital provides inpatient, outpatient, emergency, diagnostic, preventive, and rehabilitative services.

D.C. RETIREMENT BOARD

The Committee recommends a total of \$13,417,000 and 11 full-time equivalent positions for fiscal year 1996 from investment income.

The Board controls and manages the retirement funds for police officers, fire fighters, judges and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the District of Columbia Retirement Reform Act (Public Law 96-122, approved November 17, 1979).

CORRECTIONAL INDUSTRIES FUND

The Committee recommends \$10,048,000 and 66 full-time equivalent positions (including \$3,415,000 and 22 full-time equivalent positions from other funds and \$6,633,000 and 44 full-time equivalent positions from intra-District funds) for the Correctional Industries Fund for fiscal year 1996.

The purpose of the Correctional Industries Fund is to rehabilitate inmates by training them so they will have a means of livelihood when they are released from the institutions.

WASHINGTON CONVENTION CENTER ENTERPRISE FUND

The Committee recommends \$37,957,000 from intra-District funds for the Washington Convention Center Enterprise Fund for fiscal year 1996.

The primary mission of the Washington Convention Center is to serve as public enterprise to expand the tax base of the District of Columbia by promoting and hosting large international and national conventions and trade shows that bring hundreds of thousands of out-of-town delegates and exhibitors to the city, to provide space and facilities for local and public shows and event, to foster redevelopment of downtown Washington, D.C., and provide expanded employment and business opportunities for residents of the District of Columbia.

The D.C. Committee to Promote Washington whose objective is to increase awareness of the District as a destination for travel, increase hotel occupancy, visitor spending, and business, and increase and support the number of festivals, including major sports and entertainment events is included under this fund.

The Washington Convention and Visitors Association objective is to increase and improve the economic base of both the public and private sectors of the area by attracting many meetings and conventions to the area through promotion, marketing, and direct sales to local, national and international travelers.

The D.C. Chamber of Commerce objective is to promote the District of Columbia as a tourist destination to minority markets and to increase District-based small minority, and under represented businesses' awareness of leisure travel, meeting, and convention opportunities in Washington, D.C.

D.C. FINANCIAL RESPONSIBILITY AND MANAGEMENT ASSISTANCE AUTHORITY

The Committee recommends the requested \$3,500,000 from local funds to support the Financial Authority's personal services and related costs in fiscal year 1996.

The Authority was established by Public Law 104-8, approved April 17, 1995, to (1) eliminate budget deficits and cash shortages of the District government; (2) ensure the most efficient and effective delivery of services by the District government; (3) conduct necessary investigations and studies to determine the fiscal status and operational efficiency of the District government; (4) assist the District government in various matters such as restructuring its organization and workforce, achieving an appropriate relationship with the Federal government, ensuring the appropriate and efficient delivery of services, and modernizing its financial, personnel, management and information systems to ensure financial and performance accountability; (5) enhance the District's access to the capital markets; (6) ensure the District's long-term financial, fiscal, and economic vitality and operational efficiency; (7) examine the programmatic and structural relationship between the District government and the Federal government; and (8) provide for the review of the financial impact of activities of the District government before such activities are implemented or submitted for Congressional review.

The Authority consists of 5 members and 35 full-time staff positions including an executive director. The 5 members, who must maintain a primary residence or have a primary place of business in the District, are appointed by the President in consultation with Congress for three-year terms and serve without pay. The Presi-

dent also designates which of the 5 members is to serve as the chairman. The first three members of the Authority, including the chairman, were named May 31, 1995 and the remaining two members were appointed June 6, 1995.

Funding of \$950,000 for the Authority's operating expenses for the remaining months of fiscal year 1995 were provided through a reprogramming which the Authority requested in a letter to the Mayor dated June 29, 1995.

GENERAL PROVISIONS

A number of general provisions are carried in the bill each year as the need warrants. Changes recommended or denied by the committee are discussed in the paragraphs that follow:

The Committee has not approved the revision of Sec. 117 which currently requires advance approval of reprogrammings before any funds can be obligated or expended. The revision would have required the District to provide only advance notice to the House and Senate Committees on Appropriations.

The Committee has not extended until October 1, 1996 the District's authority to sell general obligation bonds through negotiations.

The Committee has approved the deletion of Sec. 128 in last year's bill which made permanent Section 133 of the D.C. Appropriations Act, 1990, Public Law 101-168; 103 Stat. 1280-1282, which provides means by which the District of Columbia government is paid for water and sanitary sewer services furnished to any department, agency, or independent establishment of the Federal government.

The Committee has approved the deletion of Sec. 132 in last year's bill which required each agency, office and instrumentality to implement a hiring freeze, except for essential positions.

The Committee has approved the deletion of Sec. 135 in last year's bill which required a one time independent audit of the D.C. Retirement Board.

The Committee has approved language under Sec. 131 of the bill amending section 602(a) of the Home Rule Act (Public Law 93-198, approved December 24, 1973). The language prohibits the District government from enacting legislation that obligates funds for any abortion or appropriates funds to any facility owned or operated by the District in which any abortion is performed, except where the life of the mother would be endangered if the fetus were carried to term, or in cases of forcible rape reported within 30 days to a law enforcement agency, or cases of incest reported to a law enforcement agency or child abuse agency prior to the performance of the abortion.

The Committee has not approved the deletion of Sec. 132 (section 136 in last year's bill) which prohibits the use of funds on any proposed change in either the use or configuration of, or on any proposed improvements to, the Municipal Fish Wharf until approved by Federal and local authorities.

The Committee has approved the deletion of Sec. 137 in last year's bill which required quarterly financial reports.

The Committee has approved the deletion of Sec. 138 in last year's bill which imposed spending reductions and required imple-

mentation plans, cash forecasts, and annual limitation on disbursements as well as reductions in the Federal payment for any over-spending by District officials.

The Committee has not approved the deletion of Sec. 133 (section 139 in last year's bill) which states that the sense of the Congress is to the greatest extent practicable, all equipment and products purchased with funds made available in this act should be American-made.

The Committee has not approved the deletion of Sec. 134 (section 140 in last year's bill) which prohibits the use of funds made available in this Act to implement or enforce any system of registration of unmarried, cohabiting couples whether they are homosexual, lesbian, or heterosexual, including but not limited to registration for the purpose of extending employment, health, or governmental benefits to such couples on the same basis that such benefits are extended to legally married couples, or to implement or enforce D.C. Act 9-188, signed by the Mayor of the District of Columbia on April 15, 1992.

The Committee has approved the deletion of Sec. 141 in last year's bill which placed a ceiling on full-time equivalent positions. This has been replaced and modified under section 146 which places a new maximum ceiling of 35,771 based on the August 15, 1995 recommendations of the D.C. Financial Authority.

The Committee has approved the deletion of Sec. 142 in last year's bill which required a one time study of the Washington Aqueduct.

The Committee has deleted Sec. 143 in last year's bill which requires the Board of Education to prepare reports and budget revisions on positions and employees in the public school system. The provision was made permanent law in last year's bill. (See also new section 142 in FY 1996 bill.)

The Committee has approved a new Sec. 135 which requires the board members of the Commission on Judicial Disabilities and Tenure and the Judicial Nomination Commission to serve without compensation for services rendered in connection with their official duties on the Commissions.

The Committee has approved a new Sec. 136 which authorizes the District to enter into multiyear contracts to obtain goods and services contingent upon the availability of annual appropriations.

The Committee has not approved the requested new Sec. 135 which would have allowed the collection of tax on sales at the Smithsonian Institution.

The Committee has approved the requested new Sec. 137 concerning the calculated real property rate rescission and real property tax freeze.

The Committee has approved the requested new Sec. 138 to amend Title 18 U.S.C. 1761(b). This provision allows correctional industries to transport goods it sells to nonprofit organizations across State lines. Presently, industries can sell products to government and nonprofit organizations but can only transport them to government organizations.

The Committee has approved the requested new Sec. 139 which requires the Mayor to submit to the Council a report delineating the actions taken by the executive to the directives of the Council.

The Committee has approved the requested new Sec. 140 requiring the Board of Education to submit to the Congress, Mayor and Council of the District of Columbia no later than 15 days after the end of each month a report that sets forth: current month expenditures and obligations, year-to-date expenditures and obligations, breakdown of FTE positions, each account for which spending is frozen, list of all active contracts, all reprogramming requests and changes made in the last month to organizational structure of the D.C. Public Schools.

The Committee has approved the requested new Sec. 141 requiring the University of the District to submit to the Congress, Mayor and Council of the District of Columbia no later than 15 days after the end of each month a report that sets forth: current month expenditures and obligations, year-to-date expenditures and obligations, breakdown of FTE positions, each account for which spending is frozen, list of all active contracts, all reprogramming requests, and changes made in the last month to the organizational structure of the university.

The Committee has approved the requested new Sec. 142 which requires the Board of Education and University to submit annually an audited report on the positions and employees in the public school system and the University. Such audit is to be performed by an independent auditor in accordance with generally accepted government auditing standards.

The Committee has approved the requested new Sec. 143 which requires not later than October 1, 1995, or within 15 calendar days after the date of enactment of the D.C. Appropriations Act, 1996, whichever occurs later, and each succeeding year, the Board of Education and the University of the District of Columbia shall submit to the Congress, the Mayor, and Council of the District of Columbia, a revised appropriated funds operating budget for the public school system and the University of the District of Columbia for such fiscal year that is in the total amount of the approved appropriation and that realigns budgeted data for personal services and other-than-personal services, respectively, with anticipated actual expenditures.

The Committee has approved the requested new Sec. 144 which requires a vote by the Board of Education, the Board of Trustees of the University of the District of Columbia, the Board of Governors of the D.C. School of Law, and the Board of Library Trustees on the annual or revised budgets before submission to the Mayor of the District of Columbia for inclusion in the Mayor's budget submission to the Council.

The Committee has approved the requested new Sec. 145 which requires that the evaluation process and instruments for evaluating District of Columbia Public School employees shall be a non-negotiable item for collective bargaining purposes.

The Committee has approved the requested new Sec. 146 relating to filling vacant positions. The Committee has modified the requested subsection (d) which exempts local school-based teachers, school-based officers, and school-based teachers' aides, to also exempt personnel of the District of Columbia court system.

The Committee has approved the requested new Sec. 147 requiring quarterly reports beginning October 1, 1995 on employees on the capital project budget.

The Committee has approved the requested new Sec. 148 on modifications of the Board of Education reduction-in-force procedures.

The Committee has approved the requested new Sec. 149 placing all public school employees under the personnel authority of the D.C. Board of Education and its rules and also provides that school-based personnel shall constitute a separate competitive area from non-school based personnel who shall not compete with school-based personnel for retention purposes.

The Committee has included the requested new Sec. 150 amending the D.C. Personnel Act of 1978 modifying the reduction-in-force procedures.

The Committee has approved a new Sec. 151 which places a ceiling of \$4,867,283,000 on the total amount appropriated for operating expenses for the District of Columbia for fiscal year 1996 under the caption "Division of Expenses".

The Committee has approved a new Sec. 152 that requires the District government to develop a plan by February 15, 1996, for closing the Lorton Correctional Complex within five years. The plan is to include an implementation schedule together with specific performance measures and timelines to determine the extent to which the District is meeting the schedule during the transition period. In addition, the Mayor is required to submit semi-annual reports to the President, Congress, and the D.C. Financial Responsibility and Management Assistance Authority describing actions taken by the District under the plan. The Mayor is also required to report regularly on all significant measures taken as soon as such measures are taken.

The Committee has approved a new section 153 that amends section 16-302 of the D.C. Code. The language prohibits adoptions by unmarried couples.

RESCISSION OF FUNDS

Pursuant to clause 1(b) of rule X of the House of Representatives, the Committee reports that rescissions of prior year budget authority are recommended in the accompanying bill under the heading "Capital Outlay", as reported.

INFLATIONARY IMPACT STATEMENT

Clause 2(l)(4) of rule XI of the House of Representatives requests that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

It is the Committee's considered opinion that enactment of the accompanying bill will not have an inflationary impact on prices and costs in the operation of the national economy, since the bill relates solely to the operation of the local government of the District of Columbia. The Committee recommends the appropriation of \$712,000,000 in Federal funds including a Federal payment of

\$660,000,000 which becomes a part of local revenues from which appropriations for the operation of the City are made, and \$52,000,000 as the Federal contribution for the police officers and fire fighters, teachers and judges retirement funds.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 602(b) of the Act for most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

[In millions of dollars]

	602(b) allocation		This bill	
	Budget authority	Outlays	Budget authority	Outlays
Discretionary	712	712	712	712
Mandatory .....	.....	.....	.....	.....

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table provided by the Congressional Budget Office contains 5-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Federal funds

<i>Item and fiscal year</i>	<i>Amount</i>
Budget authority in bill	\$712,000,000
Outlays:	
1996	712,000,000
1997 .....	.....
1998 .....	.....
1999 .....	.....
2000 .....	.....

The bill provides no new revenues or tax expenditures, and will have no effect on budget authority, tax expenditures, direct loan obligations, or primary loan guarantee commitments available under existing law for fiscal year 1996 and beyond.

FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the Committee is required to report new budget authority and outlays provided for financial assistance to State and local governments. The accompanying bill contains Federal funding as follows:

<i>Item</i>	<i>Recommendation</i>
New fiscal year 1996 budget authority	\$712,000,000
Fiscal year 1996 outlays resulting therefrom	712,000,000

TRANSFERS OF FUNDS

Clause 1(b), rule X, of the Rules of the House of Representatives requires that the report include information describing the transfer of funds recommended in the accompanying bill.

There are no transfers of Federal funds recommended in the accompanying bill.

The following transfers of District funds are provided in the accompanying bill.

There is language under the Cable Television Enterprise Fund transferring \$690,000 to the District government's general fund for general operating expenses.

There is language under the Washington Convention Center Fund transferring \$5,400,000 to the Washington Convention Center Enterprise Fund for general operating expenses.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, rule XXI of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which might be construed, under some circumstances, as directly or indirectly changing the application of existing law.

1. Under "Governmental Direction and Support", there is language which provides that program fees collected from the issuance of bonds or other debt instruments shall be available for the payment of expenses of the District's debt management program. Section 490 of the Home Rule Charter (Public Law 93-198, as amended) authorizes the District government to issue revenue bonds for a number of specified purposes and was amended by Public Law 95-218 specifically to enable the District government to act as a conduit for the issuance of revenue bonds for private colleges and universities. This language will allow the District government to be reimbursed for the costs of issuing bonds on behalf of third-party beneficiaries.

2. The bill includes language under "Economic Development and Regulation", requiring that any profits associated with the operations of the District of Columbia Housing Finance Agency be used to reimburse the general fund for the costs involved in issuing mortgage revenue bonds. The language also provides that upon commencement of debt service payments such payments shall be deposited into the general fund.

3. Under "Public Safety and Justice", language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 1343(c) which states, in part, that:

(c)(1) Except as specifically provided by law, an agency may use an appropriation to buy a passenger motor vehicle (except a bus or ambulance) only at a total cost (excepts costs required only for transportation) that

* * * * *

(C) is not more than the maximum price established by the agency having authority under law to establish a maximum price; and

(D) is not more than the amount specified in a law.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police, fire fighting and fire prevention activities. Because of the special requirements for those types of vehicles the costs exceed the maximum set for passenger motor vehicles for regular use.

4. Language is included under "Public Safety and Justice" authorizing the Mayor to reimburse the National Guard for expenses incurred in connection with emergency services performed by the Guard at the request of the Mayor. The language also provides that the availability of these funds is to be considered as constituting payment in advance for the emergency services involved.

5. Language included under "Public Safety and Justice" provides that funds appropriated for expenses under the Criminal Justice Act of 1974 (Public Law 93-412) for fiscal year 1996 shall be available for obligations incurred under that Act in each fiscal year since inception of the program in fiscal year 1975. This language is necessary due to the long time lag, for various reasons, between the time attorneys are appointed and the time vouchers are presented to the District for payment.

6. Language under "Public Safety and Justice" provides that funds appropriated for expenses under the District of Columbia Neglect Representation Equity Act of 1984 shall be available for obligations incurred under that Act in each fiscal year since inception in fiscal year 1985.

7. Language under "Public Safety and Justice" provides that funds appropriated for expenses under the Guardianship, Protective Proceedings, and Durable Power of Attorney Act of 1986 shall be available for obligations incurred under that Act in each fiscal year since inception in fiscal year 1989.

8. Language is included under "Public Safety and Justice" providing \$500,000 for the Police Chief's confidential fund in fiscal year 1996 in accordance with the Police Chief's estimates.

9. Language under "Public Safety and Justice" requires the Police Department to provide quarterly reports on its efforts to increase efficiency and improve the professionalism in the Department.

10. Language under the "Public Safety and Justice" gives the Metropolitan Police Department independent authority to make purchases up to \$500,000 and provides that the District of Columbia government may not require the Department to submit to any other procurement review process, or to obtain the approval of any other official or employee.

11. Language is included under "Public Education System" authorizing the District of Columbia Public Schools to accept not to exceed 31 motor vehicles for exclusive use in the driver education program.

12. Language is included under "Public Education System" requiring the Board of Trustees of the University of the District of Columbia to establish a tuition rate for nonresident students at a

level no lower than the rate for nonresident students at comparable public institutions of higher education in the metropolitan area.

13. Under “Human Support Services,” there is language providing that appropriations available solely for employees’ disability compensation shall remain available until expended. 31 U.S.C. 1301(c)(2) provides in part, that:

(c) An appropriation in a regular, annual appropriation law may be construed to be permanent or available continuously only if the appropriation—

* * * * *

(2) expressly provides that it is available after the fiscal year covered by the law in which it appears.

14. Language under “Human Support Services” prohibits the District from providing free government service to private nonprofit organizations if the District would not be qualified to receive reimbursement pursuant to the Stewart B. McKinney Homeless Act.

15. Language is included under “Public Works” providing for the rental of one passenger-carrying vehicle for use by the Mayor and three passenger-carrying vehicles for use by the Council of the District of Columbia.

16. Language under “Repayment of General Fund Recovery Debt” provides funds to reduce the District’s accumulated general fund deficit.

17. Under “Capital Outlay” there is language that provides that the amount appropriated shall remain available until expended. This language is needed to provide an exemption to 31 U.S.C. 1301(c)(2) to allow the funds to remain available beyond fiscal year 1996. The exemption is needed because of the length of time required for the design and construction of capital projects.

18. The Committee has included language under “Capital Outlay” requiring that funds appropriated for capital outlay projects shall be managed and controlled in accordance with procedures and limitations established under the financial management system and that all such funds shall be available only for the specific project and purpose intended.

19. Language under “Lottery and Charitable Games Enterprise Fund” requires the use of non-Federal funds to finance the operations of the Lottery Board and directs the District to identify the source of funding from its own locally-generated revenues.

20. The bill includes language under “D.C. Retirement Board” appropriating funds to pay legal, management, investment and other fees and administrative expenses of the District of Columbia Retirement Board. Section 121(f)(1) of the District of Columbia Retirement and Reform Act (Public Law 96-122) states that all administrative expenses incurred by the Board are to be paid out of funds appropriated for such purposes. The language recommended by the Committee appropriates the total amount required for the operation of the Board and specifies that the total amount is to be from the investment income of the pension funds. The language also clarifies that all expenses of the Board are to be paid from this appropriation. A requirement for quarterly reports as well as timely submission of budget data and audit information is also included in the language.

21. Section 101 of the "General Provisions" requires that all expenditures for consulting services obtained through procurement contracts be open for public inspection.

22. Language under section 104 grants the Mayor the authority within rates prescribed by Federal Travel Regulations, to establish allowances for privately owned automobiles and motorcycles used for official purposes.

23. A proviso is included under section 105 of the bill permitting the Council of the District of Columbia and the local judiciary to expend funds for travel and payment of dues without authorization by the Mayor.

24. Section 106 appropriates funds for refunding overpayments of taxes collected and for paying judgments against the District of Columbia government.

25. Section 107 of the "General Provisions" provides an exemption from the requirements of section 544 of the District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code, sec. 3-205.44).

That section states that:

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established by the Council.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-205.44 of the District of Columbia Code.

26. Language is included in section 110 of the "General Provisions" requiring the annual budget for the District of Columbia government for fiscal year 1997 to be transmitted to the Congress no later than April 15, 1996. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) does not provide a specific date for the transmittal of budgets to the Congress.

27. Language in section 112 of the "General Provisions" has been carried since 1979 and allows the payment of a percentage of taxes collected to individuals who provide information to the District resulting in the collection of taxes.

28. A proviso is included under Section 114 requiring the Mayor to develop an annual plan for borrowing capital outlay funds and to submit quarterly reports to the Council of the District of Columbia.

29. Language in section 115 of the "General Provisions" requires the Mayor to obtain approval from the Council of the District of Columbia prior to borrowing funds for capital projects.

30. Section 116 of the "General Provisions" prohibits the Mayor from paying operating expenses with funds borrowed for capital projects.

31. Language in section 117 prohibits the obligation or expenditure of funds by reprogramming unless advance approval is obtained in accordance with established procedures set forth in House Report No. 96-443 as modified in House Report No. 98-265.

32. Language in section 118 prohibits the use of Federal funds in the bill to provide a personal cook, chauffeur, or other personal servants to any officer or employee of the District of Columbia government.

33. Language in section 119 prohibits the use of Federal funds in the bill to purchase passenger automobiles as defined in 15 U.S.C. 2001(2) with an Environmental Protection Agency estimated miles per gallon average of less than 22 miles per gallon.

34. Language in section 120 authorizes the Mayor to set the salary of the City Administrator at a rate not to exceed the maximum statutory rate established for level IV of the Federal Executive Schedule under 5 U.S.C. 5315, and provides that this salary may be payable to the City Administrator during fiscal year 1996. The language also authorizes the Mayor to set the per diem rate for board members of the Redevelopment Land Agency in the same manner consistent with their authority to set these rates for members of other boards and commissions of the District government. The Mayor does not have this authority at the present time.

35. Language under section 121 clarifies the pay setting authority for District employees as the District's Merit Personnel Act rather than title 5 of the United States Code.

36. Language in section 122 exempts the District from provisions of section 322 of the Economy Act of 1932 concerning expenditures for office leasing, alterations, improvements and repairs. This exemption was recommended by the General Accounting Office and was first carried in the fiscal year 1985 bill.

37. Language in section 124 prohibits the District government from renewing or extending sole source contracts without opening them to the competitive bidding process as set forth in section 303 of the District of Columbia Procurement Practices Act of 1985, effective February 21, 1986 (D.C. Law 6-85).

38. Sec. 125 requires any sequestration pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177) to be applied to each of the Federal fund appropriation accounts rather than to the aggregate total of these accounts.

39. Language in section 126 provides that in the event a sequestration order is issued after the amounts appropriated to the District have been paid to the District, the Mayor is required to pay the Secretary of the Treasury, within 15 days after receipt of a request from the Secretary, the amounts sequestered by the order provided the sequestration percentage is applied to each of the Federal appropriation accounts and not applied to the aggregate total.

40. Language under section 127 requires the District to pay interest on payments to the Federal Bureau of Prisons made more than 60 days from receipt of an itemized statement.

41. Language in section 128 prohibits the expenditure of funds for programs or functions for which a reorganization plan is required but has not been approved by the Council.

42. Language under section 129 allows the District of Columbia government to accept and use, with the Mayor's approval, donations received for public purposes authorized by law. The language also requires that accurate records be maintained by the agency or entity administering the program and that the records be available for audit and public inspection. The language also allows the Coun-

cil of the District of Columbia and the Board of Education to accept gifts and donations without the approval of the Mayor.

43. Language under section 130 continues current law as it relates to the prohibition on the use of Federal funds for salaries, expenses, or other costs associated with the offices of U.S. Senator or Representative under section 4(d) of the D.C. Statehood Constitutional Convention Initiatives of 1979.

44. Language in section 131 amends section 602(a) of the Home Rule Charter (Public Law 93-198, approved December 24, 1973) to prohibit the District government from enacting legislation that obligates funds for any abortion or appropriates funds to any facility owned or operated by the District in which any abortion is performed, except where the life of the mother would be endangered if the fetus were carried to term, or in cases of forcible rape reported within 30 days to a law enforcement agency, or cases of incest reported to a law enforcement agency or child abuse agency prior to the performance of the abortion.

45. Language in section 132 requires that none of the funds appropriated in this Act shall be obligated or expended on any proposed change in either the use or configuration of, or on any proposed improvement to, the Municipal Fish Wharf until such proposed change or improvement has been reviewed and approved by Federal and local authorities.

46. Language in section 133 expresses the sense of the Congress that, to the greatest extent practicable, all equipment and products purchased with funds made available in this Act should be American-made.

47. Language in section 134 prohibits funds made available pursuant to any provision of this Act shall not be used to implement or enforce any system of registration of unmarried, cohabiting couples whether they are homosexual, lesbian, or heterosexual, including but not limited to registration for the purpose of extending employment, health, or governmental benefits to such couples on the same basis such benefits are extended to legally married couples.

48. Language in section 135 amends the District of Columbia Code to require that Board Members of the Commission on Judicial Disabilities and Tenure and the Judicial Nomination Commission serve without compensation for services rendered in connection with their official duties on the Commissions.

49. Language in section 136 allows the District to enter into multiyear contracts to obtain goods and services for which funds would otherwise be available for obligation only within the fiscal year for which appropriated.

50. Language in section 137 on calculated real property rate rescission and real property tax freeze says if the Council does extend the time for establishing the rates of taxation on real property, it must establish those rates for the tax year by permanent legislation. If the Council does not establish the rates of taxation of real property by October 15, and does not extend the time for establishing rates, the rates of taxation applied for the prior year shall be the rates of taxation applied during the tax year and established the real property tax rates for taxable real property in the District of Columbia for the tax year beginning October 1, 1995, and ending

September 30, 1996, as the same rates in effect for the tax year beginning October 1, 1993, and ending September 30, 1994.

51. Language in section 138 amends Title 18 U.S.C. 1761(b) to allow the Prisons Industries to sell to not-for-profit organizations.

52. Language in section 139 requires the Mayor to submit to the Congress and Council a report delineating the actions taken by the executive to effect the directives of the Council in this Act.

53. Language in section 140 requires the Board of Education to submit to the Congress, Mayor, and Council of the District of Columbia no later than fifteen calendar days after the end of each month a report that sets forth:

(a) Current month expenditures and obligations, year-to-date expenditures and obligations, and total fiscal year expenditures projections vs. budget broken out on the basis of control center, responsibility center, agency reporting code, and object class, and for all funds, including capital financing;

(b) A breakdown of FTE positions and staff for the most current pay period;

(c) A list of each account for which spending is frozen and the amount of funds frozen;

(d) A list of all active contracts in excess of \$10,000 annually;

(e) All reprogramming requests and reports; and

(f) Changes made in the last month to the organizational structure of the D.C. Public Schools.

54. Language in section 141 requires the University of the District of Columbia to submit monthly reports as follows:

(a) Current month expenditures and obligations, year-to-date expenditures and obligations, and total fiscal year expenditures projections vs. budget broken out on the basis of control center, responsibility center, and object class, and for all funds including capital financing;

(b) A breakdown of FTE positions and staff for the most current pay period;

(c) A list of each account for which spending is frozen and the amount of funds frozen;

(d) A list of all active contracts in excess of \$10,000 annually;

(e) All reprogramming requests and reports;

(f) Changes made in the last month to the organizational structure of the university.

55. Language in section 142 requires annual reporting requirements from the Board of Education and the University of the District of Columbia on the number of validated schedule "A" positions, a compilation of all employees as of the proceeding December 31, verified as to its accuracy in accordance with the functions that each employee actually performs, and requires that the report be submitted to the Congress, the Mayor, and Council of the District of Columbia, not later than February 8 of each year.

56. Language in section 143 requires the Board of Education and the University of the District of Columbia to submit to the Congress, the Mayor, and Council of the District of Columbia, revised appropriated funds operating budget for the public school system and the University of the District of Columbia for such fiscal year that is in the total amount of the approved appropriation and that

realigns budgeted data for personal services and other-than-personal services, respectively, with anticipated actual expenditures.

57. Language in section 144 requires the Board of Education, the Board of Trustees of the University of the District of Columbia, the Board of Library Trustees, and the Board of Governors of the D.C. School of Law to vote on and approve their respective annual or revised budgets before submission to the Mayor of the District of Columbia for inclusion in the Mayor's budget submission to the Council of the District of Columbia.

58. Language in section 145 provides that the evaluation process and instruments for evaluating District of Columbia Public Schools employees shall be a non-negotiable item for collective bargaining purposes.

59. Language in section 146 requires that no agency, including an independent agency, shall fill a position wholly funded by appropriations authorized by this Act, which is vacant on October 1, 1995, or becomes vacant between October 1, 1995, and September 30, 1996, unless the Mayor or independent agency submits a proposed resolution of intent to fill the vacant position to the Council. Certain exceptions are provided in subsection (d) for specific school-based and D.C. court personnel.

60. Language in section 147 requires the Mayor to submit to the Council a report with respect to the employees on the capital project budget for the previous quarter beginning October 1995.

61. Language in section 148 amends the reduction-in-force procedures for the Board of Education.

62. Language in section 149 places all public schools employees under the personnel authority of the D.C. Board of Education and its rules and regulations and also provides that school-based personnel shall constitute a separate competitive area from nonschool based personnel who shall not compete with school-based personnel for retention purposes.

63. Language in section 150 amends the reduction-in-force procedures established in the D.C. Government Comprehensive Merit Personnel Act of 1978.

64. Language in section 151 places a ceiling of \$4,867,283,000 on the total amount appropriated for operating expenses for the District of Columbia for fiscal year 1996 under the caption "Division of Expenses".

65. Language in section 152 requires the District government to develop a plan by February 15, 1996, for closing the Lorton Correctional Complex within five years.

66. Language in section 153 amends section 16-302 of the D.C. Code to prohibit adoptions by unmarried couples.

COMPLIANCE WITH CLAUSE 3—RULE XIII

Clause 3 of rule XIII of the Rules of the House of Representatives requires that certain information be included in the report if the accompanying bill repeals or amends any statute or part thereof.

Changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new material is printed in *italic*, existing law in which no change is proposed is shown in roman):

Language in section 131 on page 35 of the accompanying bill would amend section 16–302 of the D.C. Code as follows:

TITLE VI—RESERVATION OF CONGRESSIONAL AUTHORITY

* * * * *

LIMITATIONS ON THE COUNCIL

SEC. 602. (a) The Council shall have no authority to pass any act contrary to the provisions of this Act except as specifically provided in this Act, or to—

(1) * * *

* * * * *

(9) enact any act, resolution, or rule with respect to any provision of title 23 of the District of Columbia Code (relating to criminal procedure), or with respect to any provision of any law codified in title 22 or 24 of the District of Columbia Code (relating to crimes and treatment of prisoners), or with respect to any criminal offense pertaining to articles subject to regulation under chapter 32 of title 22 of the District of Columbia Code, during the forty-eight full calendar months immediately following the day on which the members of the Council first elected pursuant to this Act take office; **[or]**

(10) enact any act, resolution, or rule with respect to the District of Columbia Financial Responsibility and Management Assistance Authority established under section 101(a) of the District of Columbia Financial Responsibility and Management Assistance Act of 1995~~[""]~~; *or*

(11) enact any act, resolution, or rule which obligates or expends funds for the District of Columbia (without regard to the source of such funds) or any abortion, or which appropriates funds to any facility owned or operated by the District of Columbia in which any abortion is performed, except where the life of the mother would be endangered if the fetus were carried to term, or in cases of forcible rape reported within 30 days to a law enforcement agency, or cases of incest reported to a law enforcement agency or child abuse agency prior to the performance of the abortion.

* * * * *

Language in section 135 on page 37 of the accompanying bill would amend Public Law 93–198, approved December 24, 1993, as follows:

**DISTRICT OF COLUMBIA SELF-GOVERNMENT AND
GOVERNMENTAL REORGANIZATION ACT**

* * * * *

TITLE IV—THE DISTRICT CHARTER

PART A—THE COUNCIL

* * * * *

PART C—THE JUDICIARY

JUDICIAL POWERS

SEC. 431. (a) * * *

* * * * *

[(f) Any member of the Tenure Commission who is an active or retired Federal judge shall serve without additional compensation. Other members shall receive the daily equivalent at the rate provided by grade 18 of the General Schedule, established under section 5332 of title 5 of the United States Code, while actually engaged in service for the Commission.]

(f) Members of the Tenure Commission shall serve without compensation for services rendered in connection with their official duties on the Commission.

* * * * *

NOMINATION AND APPOINTMENT OF JUDGES

SEC. 433. (a) * * *

(b) No person may be nominated or appointed a judge of a District of Columbia court unless he—

(1) * * *

* * * * *

[(5) has not served, within a period of two years prior to his nomination, as a member of the Tenure Commission or of the District of Columbia Judicial Nomination Commission.]

(5) Members of the Commission shall serve without compensation for services rendered in connection with their official duties on the Commission.

* * * * *

Language in section 136 on pages 37 and 38 of the accompanying bill would amend Public Law 93–198, approved December 24, 1993, as follows:

* * * * *

PART D—DISTRICT BUDGET AND FINANCIAL MANAGEMENT

Subpart 1—Budget and Financial Management

* * * * *

SPECIAL RULES REGARDING CERTAIN CONTRACTS

SEC. 451. (a) * * *

* * * * *

(c)(1) The District may enter into multiyear contracts to obtain goods and services for which funds would otherwise be available for obligation only within the fiscal year for which appropriated.

(2) If the funds are not made available for the continuation of such a contract into a subsequent fiscal year, the contract shall be

cancelled or terminated, and the cost of cancellation or termination may be paid from—

(A) appropriations originally available for the performance of the contract concerned;

(B) appropriations currently available for procurement of the type of acquisition covered by the contract, and not otherwise obligated; or

(C) funds appropriated for those payments.

(3) No contract entered into under this section shall be valid unless the Mayor submits the contract to the Council for its approval and the Council approves the contract (in accordance with criteria established by act of the Council). The Council shall be required to take affirmative action to approve the contract within 45 days. If no action is taken to approve the contract within 45 calendar days, the contract shall be deemed disapproved.

* * * * *

Language in section 137 on pages 38, 39, and 40 of the accompanying bill would amend the District of Columbia Real Property Tax Revision of 1974, approved September 3, 1974 (D.C. Code, sec. 47-801 et seq.) as follows:

PART V—GENERAL STATUTES

* * * * *

TITLE 47—TAXATION AND FISCAL AFFAIRS

* * * * *

CHAPTER 8—REAL PROPERTY ASSESSMENT AND TAX

* * * * *

Subchapter II—Authority and Procedure to Establish Real Property Tax Rates

* * * * *

§47-812. Establishment of rates.

(a) The Council, after public hearing, shall by October 15 of each year establish, by act, rates of taxation, by class, as provided in §47-813, and the rates shall be applied, during the tax year, to the assessed value of all real property subject to taxation. The Council, acting by resolution, may extend the time for establishing the rates of taxation. [If the Council does extend the time for establishing the rates of taxation on real property, it must establish those rates for the tax year. If the Council does not establish the rates of taxation of real property by October 15, and does not extend the time for establishing the rates, the rates of taxation of real property submitted by the Mayor pursuant to §47-815(b)(3) shall be the rates of taxation to be applied during the tax year.] *If the Council does*

extend the time for establishing the rates of taxation on real property, it must establish those rates for the tax year by permanent legislation. If the Council does not establish the rates of taxation of real property by October 15, and does not extend the time for establishing rates, the rates of taxation applied for the prior year shall be the rates of taxation applied during the tax year.

(a-2) Notwithstanding the provisions of subsection (a) of this section, the real property tax rates for taxable real property in the District of Columbia for the tax year beginning October 1, 1995, and ending September 30, 1996, shall be the same rates in effect for the tax year beginning October 1, 1993, and ending September 30, 1994.

* * * * *

§47-815. Submission and publication of proposed rates and certain assessed values.

(a) * * *

* * * * *

[(c) The rates of taxation for real property published by the Mayor pursuant to paragraph (3) of subsection (b) of this section shall become the real property tax rates applicable during the tax year for which they are published unless the Council acts to establish different rates pursuant to §47-812.]

* * * * *

Language in section 138 on page 40 of the accompanying bill would amend 18 U.S.C. 1761(b), as follows:

SECTION 1761 OF TITLE 18, UNITED STATES CODE

§ 1761. Transportation or importation

(a) * * *

(b) The chapter shall not apply to agricultural commodities or parts for the repair of farm machinery, nor to commodities manufactured in a Federal, District of Columbia, or State institution for use by the Federal Government, or by the District of Columbia, or by any State or Political subdivision of a State[.] *or not-for-profit organizations.*

* * * * *

Language in section 148 on pages 48, 49, and 50 of the accompanying bill would amend the District of Columbia Government Comprehensive Merit Personnel Act of 1978, as follows:

DISTRICT OF COLUMBIA CODE

PART I—GOVERNMENT OF DISTRICT

* * * * *

TITLE 1—ADMINISTRATION

* * * * *

CHAPTER 6—MERIT SYSTEM

Subchapter I—Findings; Purpose

* * * * *

Subchapter III—Definitions

§ 1-603.1. Definitions.

For the purpose of this chapter unless otherwise required by the context:

(1) * * *

* * * * *

(13A) “Nonschool-based personnel” means any employee of the District of Columbia Public Schools who is not based at a local school or who does not provide direct services to individual students.

* * * * *

(15A) “School administrators” means principals, assistant principals, school program directors, coordinators, instructional supervisors, and support personnel of the District of Columbia Public Schools.

* * * * *

Subchapter IX—Educational Service

§ 1-609.1. Creation of the Educational Service.

(a) * * *

(b) The Boards shall issue rules and regulations governing employment, advancement, and retention in the Educational Service, which shall include all educational employees of the District of Columbia employed by the Boards. The rules and regulations shall be indexed and cross referenced as to the incumbent classification and compensation system.

(1) * * *

(2) THE BOARD OF EDUCATION.—The Board of Education shall issue rules and regulations which shall provide for the following:

(A) * * *

* * * * *

(L) Reduction-in-force procedures, with: (i) A prescribed order of separation based on tenure of appointment, length of service, including creditable federal and military service, veterans preference, and relative work performance; (ii) priority reemployment consideration for employees separated; (iii) consideration of job sharing and reduced hours; and (iv) employee appeal rights;

(L-i) Notwithstanding any other provision of law, the Board of Education shall not issue rules that require or

permit nonschool-based personnel or school administrators to be assigned or reassigned to the same competitive level as classroom teachers;

* * * * *

Language in section 150 on pages 50, 51, 52, 53 and 54 of the accompanying bill would amend the District of Columbia Government Comprehensive Merit Personnel Act of 1978, as follows:

Subchapter XXV—Reductions-in-Force

§ 1-625.1. Policy.

The Mayor and the District of Columbia Board of Education shall issue rules and regulations establishing a procedure for the orderly furloughing or termination of employees, taking full account of non-discrimination provisions and appointments' objectives of this chapter. Each agency shall be considered a competitive area for reduction-in-force purposes. [Lesser or broader competitive areas within an agency are prohibited.] *A personnel authority may establish lesser competitive areas within an agency on the basis of all or a clearly identifiable segment of an agency's mission or a division or major subdivision of an agency.* When as a result of a reorganization order a function is transferred from 1 District agency to another District agency, the procedures for transferring the employees identified with the continuing function shall be negotiated with the recognized labor organization.

§ 1-625.2. Procedures.

(a) * * *

* * * * *

(f) Notwithstanding any other provision of law, the Board of Education shall not require or permit non-school based personnel or school administrators to be assigned or reassigned to the same competitive level as classroom teachers.

* * * * *

§ 1-625.6. Abolishment of positions for Fiscal Year 1996.

(a) Notwithstanding any other provision of law, regulation, or collective bargaining agreement either in effect or to be negotiated while this legislation is in effect for the fiscal year ending September 30, 1996, each agency head is authorized, within the agency head's discretion, to identify positions for abolishment.

(b) Prior to February 1, 1996, each personnel authority shall make a final determination that a position within the personnel authority is to be abolished.

(c) Notwithstanding any rights or procedures established by any other provision of this title, any District government employee, regardless of date of hire, who encumbers a position identified for abolishment shall be separated without competition or assignment rights, except as provided in this section.

(d) An employee effected by the abolishment of a position pursuant to this section who, but for this section would be entitled to com-

pete for retention, shall be entitled to 1 round of lateral competition pursuant to Chapter 24 of the District of Columbia Personnel Manual, which shall be limited to positions in the employee's competitive level.

(e) Each employee who is a bona fide resident of the District of Columbia shall have added 5 years to his or her creditable service for reduction-in-force purposes. For purposes of this subsection only, a nonresident District employee who was hired by the District government prior to January 1, 1980, and has not had a break in service since that date, or a former employee of the U.S. Department of Health and Human Services at Saint Elizabeths Hospital who accepted employment with the District government on October 1, 1987, and has not had a break in service since that date, shall be considered a District resident.

(f) Each employee selected for separation pursuant to this section shall be given written notice of at least 30 days before the effective date of his or her separation.

(g) Neither the establishment of a competitive area smaller than an agency, nor the determination that a specific position is to be abolished, nor separation pursuant to this section shall be subject to review except as follows—

(1) an employee may file a complaint contesting a determination or a separation pursuant to title XV of this Act or section 303 of the Human Rights Act of 1977, effective December 13, 1977 (D.C. Law 2-38; D.C. Code, sec. 1-2543); and

(2) an employee may file with the Office of Employee Appeals an appeal contesting that the separation procedures of subsections (d) and (f) of this section were not properly applied.

(h) An employee separated pursuant to this section shall be entitled to severance pay in accordance with title XI of this act, except that the following shall be included in computing creditable service for severance pay for employees separated pursuant to this section—

(1) four years for an employee who qualified for veterans' preference under this act, and

(2) three years for an employee who qualified for residency preference under this act.

(i) Separation pursuant to this section shall not affect an employee's rights under either the Agency Reemployment Priority Program or the Displaced Employee Program established pursuant to Chapter 24 of the District Personnel Manual.

(j) The Mayor shall submit to the Council a listing of all positions to be abolished by agency and responsibility center by March 1, 1996, or upon the delivery of termination notices to individual employees.

(k) Notwithstanding the provisions of section 1708 or section 2402(d), the provisions of this act shall not be deemed negotiable.

(l) A personnel authority shall cause a 30-day termination notice to be served, no later than September 1, 1996, on any incumbent employee remaining in any position identified to be abolished pursuant to subsection (b) of this section.

* * * * *

Language in section 153 of the accompanying bill would amend section 16–302 of the D.C. Code as follows:

**PART II—JUDICIARY AND JUDICIAL
PROCEDURE**

* * * * *

**TITLE 16—PARTICULAR ACTIONS,
PROCEEDINGS AND MATTERS**

* * * * *

CHAPTER 3—ADOPTION

* * * * *

§ 16–302. Persons who may adopt.

[Any person] *(a) Subject to subsection (b), any person may petition the court for a decree of adoption. A petition may not be considered by the court unless petitioner's spouse, if he has one, joins in the petition, except that if either the husband or wife is a natural parent of the prospective adoptee, the natural parent need not join in the petition with the adopting parent, but need only give his or her consent to the adoption. If the marital status of the petitioner changes after the time of filing the petition and before the time the decree of adoption is final, the petition must be amended accordingly.*

(b) No person may join in a petition under this section unless the person is the spouse of the petitioner.

* * * * *

APPROPRIATIONS NOT AUTHORIZED BY LAW

In compliance with clause 3 of rule XXI of the House of Representatives, the Committee reports that all appropriations recommended in the accompanying bill are authorized by law.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1995 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1996

Agency and item	Appropriated 1995 (enacted to date)	Budget estimates, 1996	Recommended in bill	Bill compared with appropriated, 1995	Bill compared with budget estimates, 1996
FEDERAL FUNDS					
Federal payment to the District of Columbia	\$660,000,000	\$660,000,000	\$660,000,000	\$0	\$0
Federal contribution to retirement funds	52,070,000	52,070,000	52,000,000	(70,000)	(70,000)
Total, Federal funds to the District of Columbia	712,070,000	712,070,000	712,000,000	(70,000)	(70,000)
DISTRICT OF COLUMBIA FUNDS					
Operating expenses:					
Governmental direction and support	131,077,000	150,721,000	149,793,000	18,716,000	(928,000)
Economic development and regulation	149,858,000	142,711,000	139,285,000	(10,573,000)	(3,426,000)
Human resources development	87,752,000	0	0	(87,752,000)	0
Public safety and justice	902,466,000	960,747,000	954,106,000	51,640,000	(6,641,000)
Public education system	832,303,000	800,080,000	788,983,000	(43,320,000)	(11,097,000)
Human support services	1,542,648,000	1,859,622,000	1,845,638,000	302,990,000	(13,984,000)
Public works	279,627,000	297,568,000	297,326,000	17,699,000	(242,000)
Financing and other	0	269,654,000	0	0	(269,654,000)
Washington Convention Center Fund	12,850,000	0	5,400,000	(7,450,000)	5,400,000
Repayment of loans and interest	306,768,000	0	327,787,000	21,019,000	327,787,000
Repayment of general fund recovery debt	38,678,000	0	38,678,000	0	38,678,000
Short-term borrowing	5,000,000	0	0	4,698,000	9,698,000
Pay renegotiation or reduction in compensation	0	0	(46,409,000)	(46,409,000)	(46,409,000)
Optical and dental benefits	3,312,000	0	0	(3,312,000)	0
Pay adjustment	106,095,000	0	0	(106,095,000)	0
D.C. General Hospital deficit payment	10,000,000	0	0	(10,000,000)	0
Rainy day fund	22,508,000	4,563,000	4,563,000	(17,945,000)	0
Job-producing economic development incentives	22,600,000	0	0	(22,600,000)	0
Cash reserve fund	3,957,000	0	0	(3,957,000)	0
Incentive buyout program	0	0	19,000,000	19,000,000	19,000,000
Outplacement services	0	0	1,500,000	1,500,000	1,500,000
Boards and commissions	0	(500,000)	(500,000)	(500,000)	0
Government re-engineering program	0	0	(16,000,000)	(16,000,000)	(16,000,000)
Personal and nonpersonal services adjustment	(13,632,000)	0	(148,411,000)	(134,779,000)	(148,411,000)
Sec. 138(a) reduction in fiscal year 1995 spending	(140,000,000)	0	0	140,000,000	0

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1995 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1996—Continued

Agency and Item	Appropriated 1995 (enacted to date)	Budget estimates, 1996	Recommended in bill	Bill compared with appropriated, 1995	Bill compared with budget estimates, 1996
Total, operating expenses	4,303,867,000	4,485,166,000	4,370,437,000	66,570,000	(114,729,000)
Capital outlay:					
General fund	94,238,000	62,562,000	62,562,000	(31,676,000)	0
Enterprise and other funds:					
Water and Sewer Enterprise Fund:					
Operating expenses	275,576,000	243,853,000	193,398,000	(82,178,000)	(50,455,000)
Capital outlay	23,354,635	39,477,000	39,477,000	16,122,365	0
Total, Water and Sewer Enterprise Fund	298,930,635	283,330,000	232,875,000	(66,055,635)	(50,455,000)
Lottery and Charitable Games Enterprise Fund	192,068,000	229,950,000	229,907,000	37,839,000	(43,000)
Cable Television Enterprise Fund	2,654,000	2,351,000	2,469,000	(185,000)	118,000
Starplex Fund	6,392,000	6,580,000	8,637,000	2,245,000	2,057,000
D.C. General Hospital	143,920,000	115,034,000	(2,487,000)	(146,407,000)	(117,521,000)
D.C. Retirement Board	0	13,440,000	13,417,000	13,417,000	(23,000)
Correctional Industries	7,642,000	10,516,000	10,048,000	2,406,000	(468,000)
Washington Convention Center Enterprise Fund	19,541,000	37,957,000	37,957,000	18,416,000	0
D.C. Financial Responsibility and Management Assistance Authority	0	3,500,000	3,500,000	3,500,000	0
Total, Enterprise and Other Funds	671,147,635	702,658,000	536,323,000	(134,824,635)	(166,335,000)
Total, District of Columbia Fund	5,069,252,635	5,250,386,000	4,969,322,000	(99,930,635)	(281,064,000)

COMMITTEE VOTES

Pursuant to the provisions of clause 2(l)(2)(b) of rule XI of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLLCALL NO. 1

Date: October 24, 1995.

Measure: District of Columbia Appropriations, FY 1996.

Motion by: Mr. Bunn.

Description of motion: Prohibits the District of Columbia from spending funds for abortions.

Results: Adopted 23 to 22 to 1.

Members Voting Yea

Mr. Bevill
Mr. Bunn
Mr. Callahan
Mr. DeLay
Mr. Dickey
Mr. Forbes
Mr. Istook
Mr. Kingston
Mr. Knollenberg
Mr. Lewis
Mr. Lightfoot
Mr. McDade
Mr. Myers
Mr. Neumann
Mr. Packard
Mr. Riggs
Mr. Rogers
Mr. Skeen
Mrs. Vucanovich
Mr. Walsh
Mr. Wicker
Mr. Wolf
Mr. Young

Members Voting Nay

Mr. Bonilla
Mr. Coleman
Mr. Dicks
Mr. Dixon
Mr. Fazio
Mr. Foglietta
Mr. Frelinghuysen
Mr. Hefner
Mr. Hoyer
Ms. Kaptur
Mr. Kolbe
Mrs. Lowey
Mr. Nethercutt
Mr. Obey
Mr. Porter
Mr. Regula
Mr. Sabo
Mr. Skaggs
Mr. Stokes
Mr. Torres
Mr. Visclosky
Mr. Yates

Members Voting Present: Mr. Livingston.

ROLLCALL NO. 2

Date: October 26, 1995.

Measure: District of Columbia Appropriations, FY 1996.

Motion by: Mr. Obey.

Description of motion: To increase the debt ceiling.

Results: Rejected 14 to 29.

Members Voting Yea

Mr. Coleman
Mr. Dicks
Mr. Dixon
Mr. Durbin
Mr. Hefner
Ms. Kaptur

Members Voting Nay

Mr. Bonilla
Mr. Bunn
Mr. Callahan
Mr. Dickey
Mr. Forbes
Mr. Frelinghuysen

Mrs. Lowey	Mr. Hobson
Mr. Obey	Mr. Istook
Ms. Pelosi	Mr. Kingston
Mr. Skaggs	Mr. Knollenberg
Mr. Stokes	Mr. Lewis
Mr. Thornton	Mr. Lightfoot
Mr. Torres	Mr. Livingston
Mr. Yates	Mr. Miller
	Mr. Myers
	Mr. Nethercutt
	Mr. Neumann
	Mr. Packard
	Mr. Porter
	Mr. Regula
	Mr. Riggs
	Mr. Rogers
	Mr. Skeen
	Mr. Taylor
	Mrs. Vucanovich
	Mr. Walsh
	Mr. Wicker
	Mr. Wolf
	Mr. Young

ROLLCALL NO. 3

Date: October 26, 1995.

Measure: District of Columbia Appropriations, FY 1996.

Motion by: Mr. Skaggs.

Description of motion: To table the amendment by Mr. Bonilla regarding tax status of the National Education Association.

Results: Rejected 23 to 24.

Members Voting Yea

Mr. Bevell
Mr. Bunn
Mr. Coleman
Mr. Dicks
Mr. Dixon
Mr. Durbin
Mr. Fazio
Mr. Frelinghuysen
Mr. Hefner
Mr. Hobson
Ms. Kaptur
Mrs. Lowey
Mr. Nethercutt
Mr. Obey
Mr. Pelosi
Mr. Regula
Mr. Skaggs
Mr. Stokes
Mr. Thornton
Mr. Torres
Mr. Visclosky

Members Voting Nay

Mr. Bonilla
Mr. Callahan
Mr. Dickey
Mr. Forbes
Mr. Istook
Mr. Kingston
Mr. Knollenberg
Mr. Kolbe
Mr. Lewis
Mr. Lightfoot
Mr. Livingston
Mr. Miller
Mr. Myers
Mr. Neumann
Mr. Packard
Mr. Porter
Mr. Riggs
Mr. Rogers
Mr. Skeen
Mr. Taylor
Mrs. Vucanovich

Mr. Walsh
Mr. Yates

Mr. Wicker
Mr. Wolf
Mr. Young

ROLLCALL NO. 4

Date: October 26, 1995.

Measure: District of Columbia Appropriations, FY 1996.

Motion by: Mr. Bonilla.

Description of motion: Revocation of tax-exempt status of National Education Association.

Results: Rejected 22 to 26 to 1.

Members Voting Yea

Mr. Bonilla
Mr. Callahan
Mr. DeLay
Mr. Dickey
Mr. Istook
Mr. Kingston
Mr. Knollenberg
Mr. Kolbe
Mr. Lightfoot
Mr. Livingston
Mr. Miller
Mr. Myers
Mr. Neumann
Mr. Packard
Mr. Porter
Mr. Riggs
Mr. Rogers
Mr. Skeen
Mr. Taylor
Mrs. Vucanovich
Mr. Wicker
Mr. Young

Members Voting Nay

Mr. Bevill
Mr. Coleman
Mr. Dicks
Mr. Dixon
Mr. Durbin
Mr. Fazio
Mr. Forbes
Mr. Frelinghuysen
Mr. Hefner
Mr. Hobson
Mr. Hoyer
Ms. Kaptur
Mr. Lewis
Mrs. Lowey
Mr. Mollohan
Mr. Nethercutt
Ms. Pelosi
Mr. Regula
Mr. Skaggs
Mr. Stokes
Mr. Thornton
Mr. Torres
Mr. Visclosky
Mr. Walsh
Mr. Wolf
Mr. Yates

Members Voting Present: Mr. Obey.

ROLLCALL NO. 5

Date: October 26, 1995.

Measure: District of Columbia Appropriations, FY 1996.

Motion by: Mr. Dickey.

Description of motion: To amend the D.C. Code regarding judicial reappointments.

Results: Rejected 21 to 24 to 1.

Members Voting Yea

Mr. Bonilla
Mr. DeLay
Mr. Dickey
Mr. Forbes

Members Voting Nay

Mr. Bevill
Mr. Coleman
Mr. Dicks
Mr. Dixon

Mr. Hobson	Mr. Durbin
Mr. Istook	Mr. Fazio
Mr. Kingston	Mr. Frelinghuysen
Mr. Knollenberg	Mr. Hefner
Mr. Lightfoot	Mr. Hoyer
Mr. Livingston	Ms. Kaptur
Mr. Myers	Mr. Kolbe
Mr. Nethercutt	Mr. Lewis
Mr. Neumann	Mrs. Lowey
Mr. Packard	Mr. Mollohan
Mr. Riggs	Ms. Pelosi
Mr. Rogers	Mr. Porter
Mr. Taylor	Mr. Regula
Mrs. Vucanovich	Mr. Skaggs
Mr. Wicker	Mr. Skeen
Mr. Wolf	Mr. Stokes
Mr. Young	Mr. Thornton
	Mr. Torres
	Mr. Walsh
	Mr. Yates

Members Voting Present: Mr. Obey.

ROLLCALL NO. 6

Date: October 26, 1995.

Measure: District of Columbia Appropriations, FY 1996.

Motion by: Mr. Durbin.

Description of motion: To reduce pay of the President and Members of Congress during government shutdown.

Results: Rejected 18 to 26 to 1.

<i>Members Voting Yea</i>	<i>Members Voting Nay</i>
Mr. Bevell	Mr. DeLay
Mr. Bonilla	Mr. Dickey
Mr. Coleman	Mr. Dicks
Mr. Dixon	Mr. Frelinghuysen
Mr. Durbin	Mr. Hobson
Mr. Fazio	Mr. Hoyer
Mr. Forbes	Mr. Istook
Mr. Hefner	Mr. Kingston
Mrs. Lowey	Mr. Knollenberg
Mr. Obey	Mr. Kolbe
Ms. Pelosi	Mr. Lewis
Mr. Stokes	Mr. Lightfoot
Mr. Thornton	Mr. Livingston
Mr. Torres	Mr. Mollohan
Mr. Visclosky	Mr. Myers
Mr. Wolf	Mr. Neumann
Mr. Yates	Mr. Packard
Mr. Young	Mr. Regula
	Mr. Riggs
	Mr. Rogers
	Mr. Skaggs
	Mr. Skeen
	Mr. Taylor

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Mrs. Vucanovich
Mr. Walsh
Mr. Wicker

Members Voting Present: Ms. Kaptur.

DISSENTING VIEWS OF HON. JULIAN C. DIXON AND HON.
RICHARD J. DURBIN

This bill is important for what it does not contain as much as for what it does contain. We strongly agree with the majority's decision drop a myriad of intrusive and ill-considered legislative and policy dictates that should not have been included in this bill in the first place. In this respect, the bill has been greatly improved over earlier versions.

Nonetheless, this is still a bad bill. It is a bad bill because we all know that the District is in a state of financial crisis; yet, this bill tells the District government that it cannot spend all of the tax revenue that it generates from local sources to buy books for students, repair the schools, pick up the garbage, fight crime and maintain those critical services for which District residents pay and deserve. It is a bad bill because the majority has determined that in the case of the District, Congress knows best.

This bill imposes a spending cap of \$4.867 billion on District of Columbia's operating budget for fiscal year 1996. This provision will require the Mayor under the direction of the District of Columbia Financial Responsibility and Management Assistance Authority (Authority) to allocate \$256 million in additional cuts below the reduction already recommended by the Authority.

In establishing the Authority, Congress clearly intended that the recommendations of this financial oversight board would play a central part in subsequent Congressional actions on the District's budget. That is why the Authority's enabling legislation laid out an orderly process for addressing the District's financial and management problems, mandated that the Authority make recommendations to Congress on the District's fiscal year 1996 budget request, and called on the Authority to develop a broader financial plan for bringing the District's budget into balance over four years.

Over the last several months—through research, analysis, public hearings and consultations with District officials—the Authority has accomplished what Congress asked it to do. On July 15, 1995, in accordance with P.L. 104-8, the Authority made recommendations on the fiscal year 1996 budget to the Mayor, Council, President and Congress. The District Council adopted a revised budget on August 1, 1995 and submitted this budget to the Authority, President and Congress in accordance with the law. On August 15, 1995, the Authority transmitted its recommendations for revisions to the District's revised fiscal year 1996 request. In its August 15th report to Congress, the Authority made numerous recommendations that included placing a cap of 35,771 fulltime staff positions for the District—a reduction of 5,239 full time equivalent positions or nearly 13 percent below the staffing level requested by the District in its original budget. The Authority indicated in its report that:

Based on current information, the total expenditures for fiscal year 1996 should be \$5.016 billion.

The Authority's August 15th report also stated that:

The Authority instructs the Executive Director to work with the District to (1) analyze the intra-District funds to identify any double counting in the budget estimates and (2) identify any savings that may be realized from FTE reductions in federal grants and intra-District budget estimates. Before mark-up of the appropriation, the total budget of the District recommended by the Authority will be adjusted for the results of this review.

On September 14, 1995, prior to the first subcommittee markup of the District's budget request, the Authority provided to the majority revised estimates of the dollar impact of its recommendations on the District's fiscal year 1996 budget. Those estimates totaled \$5.123 billion.

Regrettably, we are now faced with a bill that includes a reduction of \$148.4 million from a baseline figure of \$5.016 billion which we now know to be wrong and which was known by the majority to be incorrect prior to the September 19th and October 19th subcommittee markups of the bill.

We do not understand how the majority can say that it accepts the findings of the Authority, and then totally disregard them. The additional budget cuts endorsed by the majority were made without any consultation with District officials or the Authority regarding their impact on city services. We have no meaningful information or analysis of the impact of these cuts.

Today, the front page of The Washington Post includes an article about the inability of the District to promptly repair broken street lights and traffic signals because it owes the local utility company nearly \$4 million. The article describes how "the City Council and community groups, such as advisory neighborhood commissions, are concerned that burned-out lights and flickering lights will lead to more accidents, increased crime and greater costs to residents than the District would incur if it could just keep the lights on." Now, we are exacerbating an already bad situation by denying the District the ability to spend its own funds to pay these long overdue bills.

This is a bad bill because it undermines the credibility and confidence of the Authority. In his September 28th letter to Chairman Walsh, Dr. Brimmer, chairman of the Authority, stated that:

We believe the additional reductions to the District budget, without further review and analysis, would harm service delivery and be counter-productive to the process stipulated in Public Law 104-8.

Dr. Brimmer reiterated this view in an October 20, 1995 letter to the ranking member of the subcommittee in which he stated:

Let me assure you that the Authority continues to stand by its recommendations on the District budget. We continue to believe that an adverse impact on the city is likely if the additional cuts become law. Many District agencies already are experiencing serious problems in maintaining

adequate service delivery and in meeting their obligations to vendors. Cuts to levels below our recommendations would only exacerbate these problems.

Members of the Authority now find that months of hard work meeting with District officials and analyzing the District's budget have been thrown out the door by a majority determined to impose a fiscal straightjacket on the District. This bill severely undercuts the work of a financial oversight board whose members serve without compensation or remuneration and will send a chilling signal to others in the District who might wish to share their expertise as a member of the Authority in the future.

During consideration of the bill, the majority has offered several different rationales to justify these cuts. One justification advanced by the majority is there is precedent for its actions because last year Congress imposed on the District a \$140 million across-the-board reduction. This disregards, however, the fact that a new local government has taken office since consideration of the 1995 budget and that Congress has imposed significant controls to bring the District back to financial solvency. These actions include establishing a financial control board with broad powers and establishing a new chief financial officer for the District who is responsible for exacting fiscal discipline within the local bureaucracy and is accountable to Congress. In fact, in commenting on the Authority's enabling legislation, Chairman Walsh observed that:

I believe, Mr. Speaker, that sufficient safeguards are in place to protect the federal taxpayer, all Americans who send their tax dollars to support the city.

We agree with that observation.

Another argument that has been advanced to justify these reductions is that they are necessary because we must treat the District the same as federal agencies whose budgets are being cut. This argument is both disingenuous and deceptive. Imposing \$256 million in budget cuts on the District will result in no savings to the federal budget because these cuts fall on District expenditures financed by local tax revenues, not federal funds. In fact, the bill provides that the District receive a federal payment of \$660 million and a federal contribution of \$52 million toward pension costs for District retirees participating in federal retirement system—the same as last year's level. There has been no disagreement over the District's entitlement to these federal payments.

The cuts in this bill are not based on a sound analysis or thoughtful review of the budget savings that responsibly could be achieved by the District in less than a year's time, nor on an evaluation of the resources needed to sustain education, public safety, sanitation, and public works services for those who work in, live in, or visit the District. This is an analysis that was conducted by the Authority and rejected out of hand by the majority.

Finally, this is a bad bill because it includes two clear violations of home rule for the District of Columbia. The bill's provisions that amend the District Code to ban all public funding for abortions except in certain cases and to ban the filing of joint petitions for adoption by unmarried individuals are policy decisions that severely trample the rights of District residents to make their own

judgments about these matters through their own elected officials. The inclusion of these provisions in this bill is even more egregious because members of this Committee have no accountability to District voters.

We believe that the additional budget cuts and the home rule violations in this bill are ill-advised and punitive. We intend to work in conference with the Senate to improve the bill to better serve the interests of District residents and all those who visit the nation's capital.

JULIAN C. DIXON.
DICK DURBIN.

